

**Adams County Fire Protection District**  
Financial Statements and Supplementary Information

**For the year ended December 31, 2023**



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## INDEPENDENT AUDITORS' REPORT

To the Board of Directors  
Adams County Fire Protection District

### Opinions

We have audited the accompanying financial statements of the governmental activities, the fiduciary activities, and each major fund of the Adams County Fire Protection District (the District), as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the fiduciary activities, and each major fund of the District, as of December 31, 2023, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists.

The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information and pension schedules, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The accompanying budgetary schedules, as listed in the table of contents, and schedule of expenditures of federal awards, as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the budgetary schedules and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated July 31, 2024 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering District's internal control over financial reporting and compliance.

*Haynie & Company*

Littleton, CO

July 31, 2024

## **Management's Discussion & Analysis**

**ADAMS COUNTY FIRE PROTECTION DISTRICT**  
**MANAGEMENT DISCUSSION AND ANALYSIS**

This Management Discussion and Analysis (“MD&A”) of the Adams County Fire Protection District (“District”) introduces readers to the financial statements that follow and provides an overview of the District’s financial activities for the year ended December 31, 2023. Readers should review this MD&A in conjunction with the financial statements and the notes to the financial statements to broaden their understanding of the District’s financial performance.

**Overview of Financial Statements:** The District’s basic financial statements are comprised of three components: 1) Government-wide financial statements; 2) Fund financial statements; and, 3) Notes to the financial statements. This report contains other supplemental information in addition to the basic financial statements.

**Using the Basic Financial Statements:** These financial statements consist of this MD&A (this section) and a series of financial statements including notes to those statements. The statements are organized to enable the reader to understand the District as an entire operating entity. The financial statements then proceed to provide an increasingly detailed look at specific financial activities.

**Governmental-wide Financial Statements:** The government-wide financial statements detail District operations principally supported by property tax revenues, and charges for services. The governmental activity of the District is public safety, consisting of all hazards, fire, and EMS services. The District’s government-wide financial statements can be found on pages 4 and 5 of this report.

The Statement of Net Position is the delta between both the short-term and the long-term position of the District’s assets, deferred inflows/outflows and liabilities. Increases or decreases in the net position may be useful as an indicator if the District is improving or deteriorating in its financial position.

Statement of Activities shows how the District’s net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows.

**Fund Financial Statements:** Government funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances on current financial resources. The District reports the difference between governmental fund assets, deferred outflows of resources, liabilities and deferred inflows of resources as fund balance. Fund financial statements are presented on pages 6 through 9.

**Notes to Financial Statements:** The notes to the financial statements provide additional information to the reader to fully understand the data provided in the aforementioned statements and funds. The notes are found on pages 10 – 44 of this report.

**Financial Analysis for the District as a Whole:** The District saw an overall increase of revenues in 2023 of about \$3.1 million (10%), mostly due to increased property values, while

General Fund budgeted expenses increased from 2022 to 2023 by almost \$500 thousand, due mostly to increased wealth care costs, new positions and wages increases.

**Condensed statement of net position and statement of activities 2023 are as follows:**

<b>Statement of Net Position</b>	
<b>Year Ended December 31,</b>	
<b>Assets</b>	<b><u>2023</u></b>
Current assets	\$ 57,510,949
Capital assets, net and other non-current assets	20,704,085
Deferred outflows of resources	<u>7,513,399</u>
Total assets and deferred outflows	<u>85,728,433</u>
<b>Liabilities and Deferred Inflows of Resources</b>	
Current liabilities	3,199,262
Non-current liabilities	11,914,563
Deferred inflows of resources	<u>30,143,378</u>
Total liabilities and deferred inflows of resources	<u>45,257,203</u>
<b>Net Position</b>	
Net investment in capital assets	12,896,899
Restricted	699,931
Unrestricted	<u>26,874,400</u>
Total net position	<u>\$ 40,471,230</u>
<b>Statement of Activities</b>	
<b>Year Ended December 31,</b>	
<b>Revenue</b>	<b><u>2023</u></b>
Property taxes	\$ 24,329,616
Specific ownership taxes	1,681,371
Interest	1,334,131
Charges for services	4,227,905
Operating grants and contributions	39,132
Fees	277,352
Other income	<u>313,132</u>
Total revenue	<u>32,202,639</u>
<b>Expenses</b>	
Public safety	24,189,725
Interest and related costs on debt	<u>345,291</u>
Total program expenses	<u>24,535,016</u>
<b>Change in Net Position</b>	<b>7,667,623</b>
<b>Net Position—Beginning of Year</b>	<b><u>32,803,607</u></b>
<b>Net Position—End of Year</b>	<b><u>\$ 40,471,230</u></b>

**NONSPENDABLE FUND BALANCE:**

Nonspendable fund balance includes amounts that cannot be spent because they are either not spendable in form (such as inventory or prepaids) or are legally or contractually required to be maintained intact.

At the end of year 2023, the District's had \$12,655 of nonspendable funds.

**RESTRICTED FUND BALANCE:**

The restricted fund balance includes amounts restricted for a specific purpose by external parties such as grantors, bondholders, constitutional provisions or enabling legislation. The District's restricted funds include the emergency reserve funds required by Article X, Section 20 of the Colorado Constitution, commonly referred to as the Taxpayer's Bill of Rights ("TABOR") and the Bond Debt Service Fund. TABOR requires that the District establish an emergency reserve of 3% of the District's fiscal year spending, excluding bonded debt service. At the end of year 2023, the District's TABOR reserve balance was \$699,931.

**COMMITTED FUND BALANCE:**

Committed fund balance is the portion of fund balance that can only be used for specific purposes pursuant to constraints imposed by a formal action of the government's highest level of decision-making authority, the Board of Directors. The constraint may be removed or changed only through formal action of the Board of Directors.

As of December 31, 2023, there are no committed fund balances.

**ASSIGNED FUND BALANCE:**

Assigned fund balance includes amounts the District intends to use for a specific purpose. Intent can be expressed by the District's Board of Directors or by an official or body to which the Board of Directors delegates the authority.

The District assigns funds for specific uses, either as contingencies or for capital projects. The District has assigned \$38,263 to the District's Special Event Fund. Within the General Fund, \$3,208,818 is assigned for various uses, including Health Benefits (\$358,514), Sick Leave (\$1,291,142) and Stabilization Reserve (\$1,559,162). Within the Capital Reserve Fund, \$10,756,560 is assigned for various uses, including SCBA, Radio, PPE and Allied equipment Replacement (\$180,830), Impact Fees (\$1,501,617), Major Equipment Replacement (\$900,000), and Stations and Grounds (\$8,174,113). The District has a long-term apparatus and equipment replacement plans that it uses to guide the replacement of apparatus and saving funds for those purchases. These funds fluctuate depending on apparatus and equipment needs in a given year.

**UNASSIGNED FUND BALANCE:**

Unassigned fund balance includes amounts that are available for any purpose. Positive amounts are reported only in the General Fund.

At the end of 2023, the District's General Fund unassigned balance was \$12,666,127, which was about \$3 million higher than anticipated. Among other uses, the unassigned funds ensure the District meet its business needs between beginning of a fiscal year and when the District begins receiving significant property tax revenues in that fiscal year, usually about mid-March.

In general, the District strives to have 25% of its annual revenues in the unassigned fund balance at year-end to carry-over to the following year to meet its business needs.

**General Fund Budget Highlights:**

Total budgeted revenues were about \$2.1 million more than anticipated, due mostly to an increase in EMS. Lower than expected health benefit claims, vacant positions and unspent supply and contingency funds decreased budgeted expenses in 2023 by \$1.2 million. This provided a total favorable change to net position of about \$3 million. The total General Fund balance at the end of 2023 was \$16,587,531.

**Capital Assets Highlights:**

Impact Fees of \$277k were about \$77k more than budgeted. Interest income was about \$420k higher than anticipated. Expenditures were significantly lower than budgeted because property for a new Station 13 was not secured, therefore no construction was done as planned. A transfer of funds from the General Fund of \$5,032,437 was also added to the Capital Reserve Fund, which the District will use for future projects and purchases, including SCBAs, radios, apparatus, impact fees, station/grounds and PPE. The Capital Reserve Fund had a balance of \$10,756,560 at the end of 2023.

**Long-Term Debt:**

The Series 2011 General Obligation Bond was paid off in full in 2022. The District also has the following outstanding balances on lease-purchase financing obligations: \$450,000 for administrative office remodel, \$7,440,000 for the Fire Station 11 construction; and, \$318,392 for the Fire engine lease purchase. The District structured the foregoing financial obligations to be paid from the District's on-going annual revenue collections.

**Economic Factors and Next Year's Budget and Rates:**

In 1982, Colorado's voters passed an amendment to Article X, § 3(1)(b) of the Colorado Constitution, which is commonly referred to as the "Gallagher Amendment". The purpose of the Gallagher Amendment was to permanently establish a ratio between total statewide assessed values of residential property ("RAR") and all other types of property, which are collectively referred to as "non-residential". At the time, residential property's share of statewide revenue was 44.6%, as compared to 55.4% for nonresidential property ("Gallagher Split"), based on a RAR of 21% and 29% for nonresidential property. The Gallagher Amendment requires the Colorado General Assembly to adjust the RAR up or down, as necessary, in order to maintain the Gallagher split, while the nonresidential assessment rate remains fixed at 29%.

Since the passage of the Gallagher Amendment, the growth in the aggregate statewide valuation of residential property has typically outpaced that of nonresidential property, which over time has resulted in a significant downward adjustment to the RAR. The on-going reduction in the RAR has been exacerbated by the fact that the Gallagher Amendment functioned only as a downward ratchet on the RAR because the Colorado Legislature believes that TABOR requires a statewide election when the Gallagher Amendment would otherwise call for an increase to the RAR. In 2018, the Colorado Legislature reduced the RAR from 7.2% to 7.15%. The Gallagher has since been repealed, and the state legislators continue to work to find ways to ease the burden caused by rapidly rising property values, and have further refined the property tax classes and lowered assessment rates.

The property tax the District certified in December of 2022 (for revenue collections in 2023) remained at 16.207 mills. The District plans to build the funds in assigned accounts for future needs, including a major remodel of Station 14 and relocation of Station 13.

In 2023, the District assessed an additional levy of 0.112 to recoup property tax and abatements of \$152,902.

The District submitted two ballot measures to its voters in May 2020, each of them passed by a wide margin and with a large voter participation. Ballot Issue 5A is a tax extension, which received voter authorization to convert 1 mill of debt service property tax to a general operations property tax in 2022 (2023 budget) when the District pays off the 2011 Series General Obligation Bonds. Ballot Issue 5B received voter authorization for the District to increase or decrease its property tax (mill levy) rate to adjust for any future increases or decreases in the RAR. The District will monitor ongoing efforts to alter tax assessment rates, including the impacts of Proposition HH, which is scheduled to be on the Colorado ballot in November 2023 that will alter property tax exemptions.

Management successfully implemented impact fees through Adams County for new developments in the District, which has helped with the loss of revenues due to the reduction in the RAR in recent years caused by the Gallagher Amendment.

Since 2018, the District has realized revenues of \$1,501,617 from these impact fees.

**Requests for information:**

This financial report is designed to provide a general overview of the District's finances. Questions concerning any of the information in this report or requests for additional information should be addressed to:

Adams County Fire Protection District  
8055 Washington Street  
Denver, Colorado 80229.

## **Basic Financial Statements**

**Adams County Fire Protection District**  
**Statement of Net Position**  
**December 31, 2023**

<b>Assets</b>	<u><b>Governmental Activities</b></u>
Current assets:	
Cash and cash equivalents	\$ 26,495,803
Cash held with county treasurer	142,706
Property taxes receivable	29,865,618
Due from other funds, net	112,155
Other receivables	882,012
Prepaid items	<u>12,655</u>
Total current assets	<u>57,510,949</u>
Long-Term assets:	
Capital assets, non depreciable	1,758,351
Capital assets, net of accumulated depreciation	<u>18,945,734</u>
Total long-term assets	<u>20,704,085</u>
Total assets	<u><u>\$ 78,215,034</u></u>
<b>Deferred Outflows of Resources</b>	
Deferred outflows related to pension	<u>7,513,399</u>
Total deferred outflows of resources	7,513,399
<b>Liabilities</b>	
Current liabilities:	
Accounts payable	\$ 261,687
Accrued interest	44,300
Accrued wages	<u>2,893,275</u>
Total current liabilities	<u>3,199,262</u>
Noncurrent liabilities:	
Due within one year	401,206
Due in more than one year	7,807,186
Debt premium	462,968
Net pension liability	<u>3,243,203</u>
Total noncurrent liabilities	<u>11,914,563</u>
<b>Deferred Inflows of Resources</b>	
Deferred property tax revenue	29,865,618
Deferred membership revenue	1,290
Deferred inflows related to pension	<u>276,470</u>
Total deferred inflows of resources	<u>30,143,378</u>
<b>Net Position</b>	
Net investment in capital assets	12,896,899
Restricted for TABOR	699,931
Unrestricted	<u>26,874,400</u>
Total net position	<u><u>\$ 40,471,230</u></u>

**Adams County Fire Protection District**  
**Statement of Activities**  
**December 31, 2023**

<b>Functions/Program Activities</b>	<b>Expenses</b>	<b>Program Revenues</b>		<b>Net (Expense)</b>
		<b>Charges for Services</b>	<b>Operating Grants and Contributions</b>	<b>Revenue and Changes in Net Position</b>
				<b>Governmental Activities</b>
Governmental activities				
Firefighting	16,398,237	\$ -	\$ -	\$ (16,398,237)
Administration	1,138,961	-	39,132	(1,099,829)
Utilities	221,054	-	-	(221,054)
Communications	635,392	-	-	(635,392)
Medical	2,507,234	-	-	(2,507,234)
Station and grounds	172,100	-	-	(172,100)
Station supplies	49,847	-	-	(49,847)
Information technology	199,126	-	-	(199,126)
Ambulance	220,251	4,056,612	-	3,836,361
Training	211,278	-	-	(211,278)
Fire prevention	38,391	171,293	-	132,902
Equipment and maintenance	726,703	-	-	(726,703)
Special operations	299,367	-	-	(299,367)
Capital outlay	206,222	-	-	(206,222)
Depreciation	1,165,562	-	-	(1,165,562)
Interest on long-term debt	345,291	-	-	(345,291)
<b>Total governmental activities</b>	<b>\$ 24,535,016</b>	<b>\$ 4,227,905</b>	<b>\$ 39,132</b>	<b>\$ (20,267,979)</b>

**General revenues:**

Property taxes	24,329,616
Specific ownership taxes	1,681,371
Interest	1,334,131
Impact fees	277,352
Rental income	19,104
Miscellaneous	294,028

Total General Revenues

27,935,602

**Change in net position**

7,667,623

**Net position - beginning of year**

32,803,607

**Net position - end of year**

\$ 40,471,230

**Adams County Fire Protection District**  
**Governmental Funds Balance Sheet**  
**December 31, 2023**

	<u>General Fund</u>	<u>Capital Reserve</u>	<u>Bond Fund</u>	<u>Special Event</u>	<u>Total</u>
<b>Assets:</b>					
Cash and investments (Note 2)	\$ 16,214,500	\$ 10,243,040	\$ -	\$ 38,263	\$ 26,495,803
Cash with county treasurer	142,706	-	-	-	142,706
Receivables					
Property taxes	29,865,618	-	-	-	29,865,618
Medical billing accounts (net)	857,618	-	-	-	857,618
Due from other funds	112,155	572,699	-	-	684,854
Other	22,744	1,650	-	-	24,394
Prepaid expenses	12,655	-	-	-	12,655
<b>Total assets</b>	<u>\$ 47,227,996</u>	<u>\$ 10,817,389</u>	<u>\$ -</u>	<u>\$ 38,263</u>	<u>\$ 58,083,648</u>
<b>Liabilities:</b>					
Accounts payable	\$ 199,179	\$ 60,829	\$ -	\$ -	\$ 260,008
Credit card payable	1,679	-	-	-	1,679
Due to other funds	572,699	-	-	-	572,699
<b>Total liabilities</b>	773,557	60,829	-	-	834,386
<b>Deferred inflows of resources:</b>					
Deferred membership revenue	1,290	-	-	-	1,290
Deferred property taxes	29,865,618	-	-	-	29,865,618
<b>Total deferred inflows of resources</b>	29,866,908	-	-	-	29,866,908
<b>Total liabilities and deferred inflows of resources</b>	<u>30,640,465</u>	<u>60,829</u>	<u>-</u>	<u>-</u>	<u>30,701,294</u>
<b><u>Fund Balances/Net Position</u></b>					
<b>Fund Balances:</b>					
Nonspendable	12,655	-	-	-	12,655
Restricted					
Debt service	-	-	-	-	-
Emergencies - TABOR reserve	699,931	-	-	-	699,931
Assigned					
SCBA equipment	-	50,000	-	-	50,000
Radio Reserve	-	75,000	-	-	75,000
Impact fees	-	1,501,617	-	-	1,501,617
Major equipment	-	900,000	-	-	900,000
PPE	-	30,830	-	-	30,830
Allied Equipment	-	25,000	-	-	25,000
Station and grounds	-	8,174,113	-	-	8,174,113
Health	358,514	-	-	-	358,514
Sick leave	1,291,142	-	-	-	1,291,142
Stabilization for future use	1,559,162	-	-	-	1,559,162
Special events	-	-	-	38,263	38,263
Unassigned	12,666,127	-	-	-	12,666,127
<b>Total fund balance</b>	<u>16,587,531</u>	<u>10,756,560</u>	<u>-</u>	<u>38,263</u>	<u>27,382,354</u>
<b>Total liabilities, deferred inflows of resources, and fund balances</b>	<u>\$ 47,227,996</u>	<u>\$ 10,817,389</u>	<u>\$ -</u>	<u>\$ 38,263</u>	<u>\$ 58,083,648</u>

**Adams County Fire Protection District**  
**Reconciliation of the Governmental Fund Balance Sheet**  
**With the Government-Wide Statement of Net Position**  
**December 31, 2023**

**Fund Balance - Total Governmental Fund** \$ 27,382,354

Capital assets used in governmental activities are not current financial resources, and therefore, are not reported as assets in the governmental fund financial statements.

Cost of capital assets	35,856,239	
Less accumulated depreciation and amortization	<u>(15,152,154)</u>	20,704,085

Net pension asset and liability amounts and the related deferred inflows and deferred outflows of resources are not current financial resources or due and payable in the current period and therefore are not reported in the fund financial statements.

Deferred outflows of resources related to pension	7,513,399	
Net pension liability	(3,243,203)	
Deferred inflows of resources related to pension	<u>(276,470)</u>	<u>3,993,726</u>

Long-term liabilities, consisting of long-term debt, financed purchases, and compensated absences, are not due from current financial resources, and therefore are not reported as liabilities in the governmental funds balance sheet.

Accrued interest	(44,300)	
Accrued absences (Note 5)	(2,893,275)	
Lease purchase proceeds	(318,392)	
Bonds payable	(7,890,000)	
Debt premium	<u>(462,968)</u>	(11,608,935)

**Net position of governmental activities** **\$ 40,471,230**

**Adams County Fire Protection District**  
**Statement of Revenues, Expenditures and Changes in Fund Balances**  
**For the Year Ended December 31, 2023**

	<u>General Fund</u>	<u>Capital Reserve</u>	<u>Bond Fund</u>	<u>Special Event</u>	<u>Total Governmental Funds</u>
<b>Revenues:</b>					
General property taxes	\$ 24,329,616	\$ -	\$ -	\$ -	\$ 24,329,616
Specific ownership taxes	1,681,371	-	-	-	1,681,371
Interest	909,406	424,725	-	-	1,334,131
Charges for services	4,227,905	-	-	-	4,227,905
Grant revenue	39,132	-	-	-	39,132
Impact fees	-	277,352	-	-	277,352
Rental income	19,104	-	-	-	19,104
Other income	291,288	-	2,740	-	294,028
Total revenues	<u>31,497,822</u>	<u>702,077</u>	<u>2,740</u>	<u>-</u>	<u>32,202,639</u>
<b>Expenditures/expenses:</b>					
<b>Fire protection:</b>					
<b>Current:</b>					
Firefighting	16,440,219	-	-	-	16,440,219
Administration	1,109,788	29,173	-	-	1,138,961
Utilities	221,054	-	-	-	221,054
Communications	635,392	-	-	-	635,392
Medical	2,507,234	-	-	-	2,507,234
Station and grounds	172,100	-	-	-	172,100
Station supplies	49,847	-	-	-	49,847
Information technology	199,126	-	-	-	199,126
Ambulance	220,251	-	-	-	220,251
Training	211,278	-	-	-	211,278
Fire prevention	38,391	-	-	-	38,391
Equipment and maintenance	669,615	57,088	-	-	726,703
Special operations	299,367	-	-	-	299,367
Capital outlay	557,360	624,064	-	-	1,181,424
Debt service:					
Principal	-	399,052	-	-	399,052
Interest	-	373,823	-	-	373,823
Total expenditures	<u>23,331,022</u>	<u>1,483,200</u>	<u>-</u>	<u>-</u>	<u>24,814,222</u>
<b>Excess (deficiency) of revenues over expenditures</b>	8,166,800	(781,123)	2,740	-	7,388,417
<b>Other financing sources/(uses):</b>					
Lease purchase proceeds	-	392,443	-	-	392,443
Transfers-internal activities	<u>(5,032,437)</u>	<u>5,032,437</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total other financing sources (uses)	<u>(5,032,437)</u>	<u>5,424,880</u>	<u>-</u>	<u>-</u>	<u>392,443</u>
<b>Change in net position</b>	3,134,363	4,643,757	2,740	-	7,780,860
<b>Fund balance:</b>					
<b>Beginning of year</b>	<u>13,453,168</u>	<u>6,112,803</u>	<u>(2,740)</u>	<u>38,263</u>	<u>19,601,494</u>
<b>End of year</b>	<u>\$ 16,587,531</u>	<u>\$ 10,756,560</u>	<u>\$ -</u>	<u>\$ 38,263</u>	<u>\$ 27,382,354</u>

**Adams County Fire Protection District**  
**Reconciliation of the Statement of Revenues, Expenditures**  
**and Changes In Fund Balances of Governmental Activities**  
**To The Statement of Activities**  
**December 31, 2023**

**Net change in fund Balance - governmental funds** \$ 7,780,860

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.

Change in compensated absences (41,540)

Changes in assets, liabilities, deferred outflows of resources, and deferred inflows of resources related to the District's defined benefit and volunteer retirement plans are recognized on the statement of activities and are not reflected as an expense on the statement of revenues, expenditures, and changes in fund balance.

83,522

The issuance of long-term debt (e.g. lease purchases and other debt) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. This amount is the net effect of these differences in the treatment of long-term debt and related items.

Issuance of lease purchase	975,202	(392,442)
Principal repayment of long-term debt		399,052
Amortization of bond premium		32,793

Governmental funds report capital outlays as expenditures. In the statement of activities, capital outlay is not reported as an expenditure. However, the statement of activities will report depreciation and amortization expense, the allocation of the cost of any depreciable asset over their estimated useful life of the asset. Therefore, this is the amount of capital outlay, net of depreciation and amortization expense, in the current period.

Capital outlay	975,202	
Depreciation	<u>(1,165,562)</u>	(190,360)

Interest expense in the statement of activities differs from the amount reported in governmental funds. Additional accrued interest was calculated for bonds payable and leases.

Change in accrued interest		<u>(4,261)</u>
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**Change in net position of governmental activities** \$ 7,667,624

**Adams County Fire Protection District**  
**Statement of Fiduciary Net Position**  
**SWAC Volunteer Pension**  
**December 31, 2023**

**Assets**

Cash	\$	69,046
Investments		950,198
Cash surrender value of life insurance		91,994
Accounts receivable		8,100
Due from other funds		-
<b>Total Assets</b>	<b>\$</b>	<b><u>1,119,338</u></b>

**Liabilities**

Due to other funds	\$	<u>112,155</u>
<b>Total Liabilities</b>		<u>112,155</u>

**Net Position**

Net position - reserved		
Reserved for retirement benefits		<u>1,007,183</u>
<b>Total Net Position</b>		<u>1,007,183</u>
<b>Total Liabilities and Net Position</b>	<b>\$</b>	<b><u>1,119,338</u></b>

**Adams County Fire Protection District**  
**SWAC Voluteer Pension**  
**Statement of Changes in Fiduciary Net Position**  
**For the Year Ended December 31, 2023**

	Actual
<b>Additions:</b>	
Contributions	\$ 150,000
Earnings (loss) on investments	115,234
Contributions from the State of Colorado	8,100
<b>Total Additions</b>	273,334
 <b>Deductions:</b>	
Benefits paid to retirees	264,650
Administration of fund	9,857
Other expenses	14,052
<b>Total Deductions</b>	288,559
<b>Changes in plan net position</b>	(15,225)
<b>Net position, beginning of year</b>	1,022,408
<b>Net position, end of year</b>	\$ 1,007,183

# Adams County Fire Protection District

## Notes to Financial Statements

### December 31, 2023

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#### **1. Definition of Reporting Entity**

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The Adams County Fire Protection District (the District) provides emergency services to the northern metro area of Denver, Colorado. Effective May 7, 2014, the District's legal name changed from North Washington Fire Protection District to Adams County Fire Protection District, also doing business as Adams County Fire Rescue. The name change occurred in connection with a merger between the District and the Southwest Adams County Fire Protection District (SWAC), effective January 1, 2015.

#### **2. Summary of Significant Accounting Policies**

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The accounting policies of the District conform to accounting principles generally accepted in the United States of America as applicable to governmental units. The District uses funds to maintain its financial records during the year.

##### **Reporting Entity**

For financial reporting purposes, management has considered all potential component units in defining the District. The basic criterion for including a potential component unit is the District's ability to exercise significant operational control or financial accountability over the potential component unit. Financial relationship or operational control is determined on the basis of the District's obligation to fund deficits, responsibility for debt, budgetary authority, fiscal management, selection of governing authority and/or management and the ability to significantly influence operations.

The District is not financially accountable for any other organization, nor is the District a component unit of any other primary governmental entity.

##### **Basis Of Presentation**

The District's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities. The government-wide financial statements report information for the District as a whole.

Individual funds are not displayed at this financial reporting level. Internal balances and activity are eliminated at the government-wide level.

The statement of net position presents the financial position of the governmental activities of the District. The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are specifically associated with a function and, therefore, clearly identifiable to that particular function. The District does not allocate indirect expenses to functions in the statement of activities.

**Adams County Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2023**

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**2. Summary of Significant Accounting Policies (continued)**

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The statement of activities reports the expenses of a given function offset by program revenues directly connected with the functional program. A function is an assembly of similar activities and may include portions of a fund or summarize more than one fund to capture the expenses and program revenues associated with a distinct functional activity.

Program revenues include: (1) charges for services which report fees and other charges to users of the District's services; (2) operating grants and contributions which finance annual operating activities including restricted investment income and (3) capital grants and contributions which fund the acquisition, construction or rehabilitation of capital assets. These revenues are subject to externally imposed restrictions to these program uses. For identifying to which function program revenue pertains, the determining factor for *charges for services* is which function *generates* the revenue. For *grants and contributions*, the determining factor is to which function the revenues are *restricted*.

**Fund Financial Statements**

Following the government-wide financial statements are separate financial statements for governmental funds and fiduciary funds (the Pension Trust). The activity of the fiduciary funds is excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. All other governmental funds are reported in one column labeled "Non-major Governmental Funds."

*Governmental Funds* - Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. The District reports the difference between governmental fund assets, deferred outflows of resources, liabilities and deferred inflows of resources as fund balances. The following are the District's major governmental funds:

*General* - This fund accounts for general operations and for financial resources of the District that are not accounted for in other funds. Primary sources of revenue are property taxes and interest on deposits. The major expenditures are for personnel and services. The General Fund also accounts for the District's health benefit activity.

*Capital Reserve* - This fund is used to account for the accumulation of resources for, and the payment for the purchase of, capital improvements and equipment. The primary source of revenues is transfers from the General Fund and grant revenue.

*Bond* - This fund is used to account for the accumulation of resources for, and the payment of, long-term debt principal, interest and related costs. The primary sources of revenues are property taxes levied specifically to retire general obligation bonds and interest on deposits.

*Special Event* - This fund is used to account for the accumulation of resources for, and the payment of, community and charitable activities and related costs. The primary sources of revenues are fundraisers and donations from individuals.

**Adams County Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2023**

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**2. Summary of Significant Accounting Policies (continued)**

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*Fiduciary Fund* - This fund is used for assets held by the District in a trustee capacity and is presented in accordance with the Governmental Accounting Standards Board Statement No. 84, *Fiduciary Activities*.

*Pension Trust* - This fund accounts for assets held by the District in a trustee capacity or as an agent for individuals, private organizations, other governmental units and/or other funds. This fund is accounted for on the accrual basis of accounting.

**Measurement Focus and Basis of Accounting**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are taken into account when they are earned, regardless of when they are collected; expenditures are reflected as soon as the liabilities are incurred, regardless of when they are paid. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are accounted for using the current financial resources measurement focus and these funds use the modified accrual basis of accounting whereby revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when the payment is due.

Because governmental fund statements are presented using a measurement focus and basis of accounting different from that used in the government-wide statements, a reconciliation is presented that briefly explains the adjustments necessary to reconcile to ending net position and the change in net position.

In accordance with GASB Statement No. 33, *Accounting and Financial Reporting for Nonexchange Transactions*, (“GASB No. 33”) the corresponding assets (receivables) in non-exchange transactions are recognized in the period in which the underlying nonexchange transaction occurs, when an enforceable legal claim has arisen., when all eligibility requirements have been met, or when resources are received, depending on the revenue source.

Governmental funds are used to account for all or most of the government’s general activities.

**Adams County Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2023**

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**2. Summary of Significant Accounting Policies (continued)**

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**Budgets and Budgetary Accounting**

Budgets are adopted on a basis consistent with generally accepted accounting principles. All annual appropriations are at the total fund level and lapse at fiscal year end. The Fire Chief submits the proposed budget to the Board of Directors prior to the October 15 statutory deadline for the year commencing the following January 1. The operating budget includes proposed expenditures and the means of financing them. A public hearing is conducted to obtain taxpayer comments. Prior to December 15, the budget is legally enacted through passage of a resolution. Formal budgetary integration is employed as a management control tool during the year for the District's funds.

**Cash and Cash Equivalents**

The District considers all highly liquid investment purchases with an original maturity of three months or less to be cash equivalents. The carrying value of cash and cash equivalents approximates fair value because of the short maturities of these instruments.

**Investments**

Investments are measured at fair value in accordance with the Governmental Accounting Standard Board Statement No. 72, Fair Value Measurement and Application.

**Short-Term Interfund Receivables/Payables**

During the course of operations, transactions may occur between individual funds for the goods provided or services rendered. These receivables and payables are classified as "due from other funds" or "due to other funds" on the balance sheet. The interfund balances are eliminated at the government-wide level, except for the residual balances between the governmental activities and the Pension Trust Fund.

**Other Receivables**

Other receivables consist of short-term receivables that the District expects to collect within the next fiscal year.

**Capital Assets**

General capital assets are long-lived assets of the District as a whole. When purchased, such assets are recorded as expenditures in governmental funds. The District reports these assets in the governmental activities column of the government-wide statement of net position, but does not report these assets in the fund financial statements.

**Adams County Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2023**

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**2. Summary of Significant Accounting Policies (continued)**

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All capital assets are recorded at cost or estimated historical cost if actual cost is not available. Donated capital assets are recorded at acquisition value on the date donated. The District maintains a capitalization threshold of \$5,000. Improvements to capital assets are capitalized. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are expensed.

All capital assets, except for land and construction in progress, are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

Building/Improvements	10-30 years
Equipment and vehicles	5-20 years

**Compensated Absences**

Accrued vacation and sick leave represent amounts earned, but not paid or taken, as of year end. The District's sick leave policy allows accumulation of up to 2,160 hours. A total of either 16 hours (line personnel) or 8 hours (administrative employees) of sick leave is earned on the 1st of each month following an employee's hire date. After 10 years of service, employees are partially vested in their accrued but unused sick leave, with the vesting increasing each year per an approved vesting schedule, with a maximum vesting of 100%. Unused and vested sick leave hours are paid upon separation of employment.

The vested portion of accrued sick leave is shown as a liability in the governmental statement of net position and is liquidated out of the General Fund. Vacation time is accrued on January 1 and must be taken within 1 year of the accrued date; therefore, no accrual is made for unused vacation time.

**Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/expenditure) until that time. The deferred charge on advanced refunding is recorded as a deferred outflow. A deferred charge on advanced refunding results from the difference in the carrying value of refunded debt and its reacquisition price. The District has recognized deferred outflows of resources in the government-wide financial statements in accordance with presentation requirements for defined benefit pension plans.

**Adams County Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2023**

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**2. Summary of Significant Accounting Policies (continued)**

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In addition to liabilities, the statement of net position and governmental funds balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. Property tax revenue that is related to a future period is recorded as a deferred inflow. These amounts are deferred and will be recognized as an inflow of resources in the period that the amounts become available, at both the governmental fund level and in the period the taxes are levied at the government-wide reporting level. The District has also recognized deferred inflows of resources in the government-wide financial statements in accordance with presentation requirements for defined benefit pension plans.

**Fund Balance/Net Position**

Fund balance for governmental funds is reported in various categories based on the nature of limitations requiring the use of resources for specific purposes. The government itself can establish limitations on the use of resources through either a commitment or an assignment. The following classifications describe the relative strength of the spending constraints.

*Nonspendable* - includes amounts that cannot be spent because they are either not spendable in form or are legally or contractually required to be maintained intact

*Restricted* - includes amounts restricted by external sources (creditors, laws of other governments, etc.) or by constitutional provision or enabling legislation

*Committed* - includes amounts that can only be used for specific purposes. Committed fund balance is reported pursuant to motions or resolutions passed by the Board of Directors, the District's highest level of decision-making authority. Commitments may be modified or rescinded only through motions or resolutions approved by the Board of Directors.

*Assigned* - includes amounts the District intends to use for a specific purpose, but do not meet the definition of restricted or committed fund balance. Under the District's adopted policy, amounts may be assigned by the Fire Chief or designee.

*Unassigned* - includes amounts that have not been assigned to other funds or restricted, committed or assigned to a specific purpose within the General Fund.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance are available, the District considers restricted funds to have been spent first. Although not included in a formal policy, the District considers decreases to fund balance to first reduce committed, then assigned and then unassigned balances, in that order.

**Adams County Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2023**

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**2. Summary of Significant Accounting Policies (continued)**

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Net position represents the difference between assets, deferred outflows of resources, liabilities and deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition or construction of improvements on those assets, excluding unspent bond proceeds. Net position is reported as restricted when there are limitations imposed on their use, either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors, laws or regulations of other governments. It is the District's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

**Pensions**

The District participates in four defined benefit pension plans. For purposes of measuring the net pension (assets) liabilities, deferred outflows of resources and deferred inflows of resources related to pensions and pension income/expense, information about the fiduciary net position of pension plans and additions to/deductions from the plan's fiduciary net position have been determined on the same basis as they are reported by the plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**Estimates**

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets, liabilities, revenues and expenses. Actual results could differ from these estimates. The District believes the techniques and assumptions used in establishing these estimates are appropriate.

**Recently Issued Accounting Pronouncements**

The District implemented Governmental Accounting Standards Board Statement No. 96, Subscription-Based Information Technology Arrangements, during the year ended December 31, 2023. Statement 96, in general, requires the recognition of an intangible right-to-use asset for certain information technology agreements, along with a corresponding liability. Implementation of the new accounting standard requires retroactive application.

The District had no software arrangements that met the definition for recognition under GASB Statement No. 96 for the year ended December 31, 2023 and implementation had no effect on the financial statements.

**Adams County Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2023**

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**3. Cash, Cash Equivalents and Investments**

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	<b><u>December 31, 2023</u></b>
Cash deposits	\$ 2,147,409
Investments	24,348,394
Cash with County Treasurer	<u>142,706</u>
<b>Total Governmental Activities</b>	<b>\$ <u>26,638,509</u></b>
Cash, Pension Trust, bank	\$ 69,046
Pension Trust Fund investments	<u>950,198</u>
<b>Total Pension Trust</b>	<b>\$ <u>1,019,244</u></b>

**Custodial Credit Risks – Deposits**

The Colorado Public Deposit Protection Act (PDPA) requires that all units of local government deposit cash in eligible public depositories. Eligibility is determined by state regulators. Amounts on deposit in excess of federal insurance levels must be collateralized. The eligible collateral is specified by PDPA. PDPA allows the institution to create a single collateral pool for all public funds. The pool is to be maintained by another institution or held in trust for all the uninsured public deposits as a group. The market value of the collateral must equal at least 102% of the uninsured deposits. The State Regulatory Commissions for banks and savings and loan associations are required by statute to monitor the naming of eligible depositories and reporting of the uninsured deposits and assets maintained in the collateral pools.

Custodial credit risk is the risk that, in the event of a bank failure, the District’s deposits may not be returned to it. As of December 31, 2023, the District’s deposits were not exposed to credit risk, as all deposits were insured by the Federal Deposit Insurance Corporation or collateralized in accordance with PDPA.

**Investments**

Colorado statutes specify investment instruments meeting defined rating and risk criteria in which local governments may invest, which include:

- certificates of deposit with an original maturity in excess of three months
- obligations of the United States and certain U.S. government agency securities,
- certain international agency securities,
- general obligation and revenue bonds of U.S. local government entities,
- bankers’ acceptances of certain banks,
- commercial paper,
- written repurchase agreements collateralized by certain authorized securities,

**Adams County Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2023**

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**3. Cash, Cash Equivalents and Investments (continued)**

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- certain money market funds,
- guaranteed investment contracts, and
- local government investment pools.

The District had invested \$24,348,394 in Colorado Government Liquid Asset Trust (COLOTRUST) as of December 31, 2023. The District invested in the Colorado Local Government Liquid Asset Trust (COLOTRUST) (the Trust), an investment vehicle established for local government entities in Colorado to pool surplus funds. The State Securities Commissioner administers and enforces all State statutes governing the Trust. The Trust currently offers three portfolios – COLOTRUST PRIME, COLOTRUST PLUS+, and COLOTRUST EDGE.

COLOTRUST PRIME and COLOTRUST PLUS+, which operate similarly to a money market fund and each share is equal in value to \$1.00, offer daily liquidity. Both portfolios may invest in U.S. Treasury securities and repurchase agreements collateralized by U.S. Treasury securities. COLOTRUST PLUS+ may also invest in certain obligations of U.S. government agencies, highest rated commercial paper, and any security allowed under CRS 24-75-601.

COLOTRUST EDGE, a variable Net Asset Value (NAV) Local Government Investment Pool, offers weekly liquidity and is managed to approximate a \$10.00 transactional share price. COLOTRUST EDGE may invest in securities authorized by CRS 24-75-601, including U.S. Treasury securities, repurchase agreements collateralized by U.S. Treasury securities, certain obligations of U.S. government agencies, highest rated commercial paper, and any security allowed under CRS 24-75-601.

A designated custodial bank serves as custodian for the Trust's portfolios pursuant to a custodian agreement. The custodian acts as safekeeping agent for the Trust's investment portfolios and provides services as the depository in connection with direct investments and withdrawals. The custodian's internal records segregate investments owned by the Trust. COLOTRUST PRIME and COLOTRUST PLUS+ are rated AAAM by Standard & Poor's. COLOTRUST EDGE is rated AAAs/S1 by Fitch Ratings. COLOTRUST records its investments at fair value and the District records its investment in COLOTRUST at net asset value as determined by fair value. There are no unfunded commitments, the redemption frequency is daily or weekly, and there is no redemption notice period.

The District had the following investments at December 31, 2023:

**Adams County Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2023**

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**3. Cash, Cash Equivalents and Investments (continued)**

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<b>Investment Type</b>	<b>S&amp;P Rating</b>	<b>Fair Value</b>	<b>Less Than 1 Year</b>	<b>1 To 5 Years</b>
Local government investment pools	AAAm	\$ 24,348,394	\$ 24,348,394	\$ —
<b>Total Government Activities</b>		<b>\$ 24,348,394</b>	<b>\$ 24,348,394</b>	<b>\$ —</b>

The District also has the following investments reported in the Pension Trust Fund as of December 31, 2023:

<b>Investment Type</b>	<b>Fair Value</b>	<b>Allocation</b>
Mutual funds	\$ 465,597	49%
Common stocks	\$ 484,601	51%
<b>Total</b>	<b>\$ 950,198</b>	<b>100%</b>

*Interest Rate Risk* - The District's investment policy states that investment maturities for operating funds shall be scheduled to coincide with projected cash flow needs. The period from the date of purchase of an investment to its maturity date will be three years or less, or as authorized by the District Board, as a means of limiting exposure to fair value losses arising from prevailing market interest rates.

*Credit Risk* - The District's investment policy is to apply the prudent person rule, where investments are made as a prudent person would be expected to act.

The District's investment policy requires that investments in local government investment pools and authorized money market fund investments must maintain an AAA rating from a nationally recognized independent rating agency.

*Concentration Of Credit Risk* - It is the policy of the District to diversify its use of investment instruments. Investments shall be diversified to avoid incurring unreasonable risks of loss inherent in over-concentration of assets in a specific maturity, a specific issuer or a specific class of securities. The asset allocation in the portfolio should, however, be flexible, depending on the outlook of the economy, the securities market and the District's anticipated cash flow needs.

**Adams County Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2023**

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**3. Cash, Cash Equivalents and Investments (continued)**

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**Fair Value**

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The District's investments in the Pension Trust Fund have a Level 1 fair value measurement as of December 31, 2023.

<b><u>Investment Type</u></b>	<b><u>December 31, 2023</u></b>	<b><u>Level 1</u></b>	<b><u>Total</u></b>
Mutual funds	\$ 465,597	\$ 465,597	\$ 465,597
Common stocks	484,601	484,601	484,601
<b>Total</b>	<b>\$ 950,198</b>	<b>\$ 950,198</b>	<b>\$ 950,198</b>

Mutual Funds - These are public investment vehicles, valued using the fair value per share (unit) provided by the administrator of the fund. The fair value per unit is based on the value of the underlying assets owned by the fund, minus the liabilities, and then divided by the number of shares outstanding. The fair value per unit is the quoted price in an active market and classified within Level 1 of the valuation hierarchy.

Common Stocks - These are publicly traded and valued at the per share closing price reported on the active market on which the individual securities are traded.

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**4. Interfund Transactions**

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The District had the following interfund receivables and payables in 2023:

	<b><u>Interfund Receivable</u></b>	<b><u>Interfund Payable</u></b>
General Fund	\$ 112,155	\$ 572,699
Capital Fund	572,699	---
Pension Fund	---	112,155
<b>Total</b>	<b>\$ 684,854</b>	<b>\$ 684,854</b>

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**5. Accounts Receivable**

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The District considers all receivables, other than medical billing receivables, to be fully collectible. The allowance for doubtful medical billing accounts totaled \$337,047 as of December 31, 2023. The allowance is estimated using past collection rates and trends for emergency medical revenue billed, net of contractually adjusted write-offs.

**Adams County Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2023**

**6. Capital Assets**

The following table presents capital asset activity of the District for the year ended December 31, 2023:

<b>Governmental activities:</b>	<b>Balance at December 31, 2022</b>	<b>Additions</b>	<b>Disposals/ Retirements</b>	<b>Balance at December 31, 2023</b>
Capital assets, not being depreciated:				
Land	\$ 973,188	\$ -	\$ -	\$ 973,188
Vehicles in progress	392,720	392,443	-	785,163
Total Capital assets, not being depreciated	<u>1,365,908</u>	<u>392,443</u>	<u>-</u>	<u>1,758,351</u>
Capital assets, being depreciated:				
Buildings and Improvements	22,756,734	75,469	-	22,832,203
Transportation equipment	7,930,207	489,742	-	8,419,949
Office and administration	2,828,187	17,549	-	2,845,736
Total capital assets being depreciated/amortized	<u>33,515,128</u>	<u>582,760</u>	<u>-</u>	<u>34,097,888</u>
Accumulated depreciation	<u>(13,986,592)</u>	<u>(1,165,562)</u>	<u>-</u>	<u>(15,152,154)</u>
Total Capital Assets, Depreciated, Net	<u>19,528,536</u>	<u>(582,802)</u>	<u>-</u>	<u>18,945,734</u>
Total Capital Assets, Net	<u>\$ 20,894,444</u>	<u>\$ (190,359)</u>	<u>\$ -</u>	<u>\$ 20,704,085</u>

Depreciation was charged to the functions/programs of the primary government as follows:

Governmental Activities Firefighting	<u>\$ 1,165,562</u>
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**7. Long-Term Liabilities**

**Changes in Long-Term Liabilities**

During the year ended December 31, 2023, the following changes occurred in long-term liabilities reported for governmental activities:

**Adams County Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2023**

**7. Long-Term Liabilities (continued)**

	<b>Balance at December 31, 2022</b>	<b>Additions</b>	<b>Reductions</b>	<b>Balance at December 31, 2023</b>	<b>Amounts Due Within One Year</b>
North Valley Bank Lease	\$ 600,000	\$ -	\$(150,000)	\$ 450,000	\$ 150,000
Certificates of Participation (COP) Series 2018	7,615,000	-	(175,000)	7,440,000	175,000
Premium - COP	495,761		(32,793)	462,968	-
Lease purchase - Fire engine	-	392,443	(74,051)	318,392	76,206
Total	<u>8,710,761</u>	<u>392,443</u>	<u>(431,844)</u>	<u>8,671,360</u>	<u>401,206</u>
Compensated absences	2,851,735	41,540	-	2,893,275	-
Total long-term liabilities	<u>\$ 11,562,496</u>	<u>\$ 433,983</u>	<u>\$(431,844)</u>	<u>\$ 11,564,635</u>	<u>\$ 401,206</u>

The District entered into lease-purchase financing with North Valley Bank (the Bank) on February 8, 2017, to finance the renovation and equipping of Fire Station No. 14 located at 8055 North Washington Street, Denver, Colorado, and pay costs of issuance in connection with the financing. The lease is secured by certain property of the District. In connection with the lease, the District borrowed \$1,500,000 which will be paid back in annual installments beginning April 30, 2017, with final payment due April 30, 2026. Net book value of the asset at December 31, 2023 is \$ 1,269,616. Upon maturity of the lease, the District has an option to purchase the Bank's interest for \$1. The following is a summary of debt service requirements to maturity:

	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2024	\$ 150,000	\$ 13,086	\$ 163,086
2025	150,000	8,700	158,700
2026	150,000	4,350	154,350
<b>Total</b>	<b>\$ 450,000</b>	<b>\$ 26,136</b>	<b>\$ 476,136</b>

**Certificates Of Participation**

The District entered into lease-purchase financing with Zions Bank on April 30, 2018. In connection with the lease, COPs Series 2018 were issued to finance certain capital improvements for the District. The 2018 COPs were issued in the amount of \$8,545,000 and mature in December 2047.

The proceeds of the issue were placed in a project account to provide funds for certain capital improvements for the District and to pay the costs of issuing the COPs. The COPs bear interest at rates ranging from 3.0% to 5.0% per annum. Principal and interest payments are due semiannually on June 1 and December 1, and payments range from \$150,000 to \$495,000. The following is a summary of debt service requirements to maturity:

**Adams County Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2023**

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**7. Long-Term Liabilities (continued)**

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	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2024	\$ 175,000	\$ 334,263	\$ 509,263
2025	180,000	327,263	507,263
2026	185,000	321,863	506,863
2027	195,000	316,313	511,313
2028	205,000	306,563	511,563
2029-2033	1,185,000	1,368,813	2,553,813
2034-2038	1,515,000	1,041,063	2,556,063
2039-2043	1,930,000	623,063	2,553,063
2044-2047	1,870,000	178,688	2,048,688
<b>Total</b>	<u>\$ 7,440,000</u>	<u>\$ 4,817,890</u>	<u>\$ 12,257,890</u>

The District entered into lease-purchase financing for fire apparatus dated February 25, 2022. Total acquisition cost of the fire apparatus was \$785,163, and the total amount financed was \$392,443. Net book value of the asset at December 31, 2023 is \$785,163. Payments are to be made in annual installments beginning February 25, 2023, with final payment due February 25, 2027. As of December 31, 2023 the fire apparatus is still being built and is currently recorded as construction in progress.

	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2024	\$ 76,206	\$ 9,266	\$ 85,472
2025	78,424	7,048	85,472
2026	80,706	4,766	85,472
2027	83,056	2,416	85,472
<b>Total</b>	<u>\$ 318,392</u>	<u>\$ 23,496</u>	<u>\$ 341,888</u>

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**8. Operating Leases**

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The District implemented Governmental Accounting Standards Board (GASB) Statement No. 87, Leases on January 1, 2022. GASB Statement No. 87 enhances the relevance and consistency of information of the government's leasing activities. It established requirements for lease accounting based on the principle that leases are financings of the right to use an underlying asset. A lessor is required to recognize a lease receivable and a deferred inflow of resources. The District's leases did not fall within the scope of GASB Statement No. 87.

**Adams County Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2023**

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**8. Operating Leases (continued)**

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In December 2019, the District entered into a 49-month lease for bunker gear. The District makes payments beginning in January 2021 through January 2024. A summary of future lease requirements follows:

2024	\$ <u>58,930</u>
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**9. Defined Benefit Pension Plans**

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The District currently maintains four (4) separate pension and retirement plans. The plans cover paid participating firefighters hired prior to associating with FPPA ("Old Hires" prior to January 1, 1993), new hires, paid administrative personnel and all volunteer firefighters. On January 1, 1993, the District's local volunteer and "old hire" Pension Fund affiliated with the Fire and Police Pension Associations' (FPPA) Fire and Police Members' Benefit Fund under the Colorado Revised Statutes, 31-30-005(1)(k), as amended, at which time all plan assets were transferred to FPPA for administrative purposes. Under the FPPA affiliation agreement, the District is responsible for the collection and transmission of all contributions to the local Pension Fund. The FPPA is responsible for the physical safekeeping and investing of such contributions as well as for making the appropriate and legally authorized payments of pension benefits and other expenses of the plan.

In the Statement of Net Position, all net pension liabilities have been aggregated and reported as follows:

	<b>Net Pension Asset</b>	<b>Net Pension Liability</b>	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Old Hire Plan	\$ -	\$ 821,504	\$ 312,491	\$ (40,342)
NW Volunteer Plan	-	88,102	13,624	(9,713)
SWAC Volunteer Plan	-	1,288,252	321,836	(38,178)
FPPA Plan	-	1,045,345	6,865,448	(188,237)
<b>Total</b>	<u>\$ -</u>	<u>\$ 3,243,203</u>	<u>\$ 7,513,399</u>	<u>\$ (276,470)</u>

Total pension plan income for 2023 was \$83,522.

**Adams County Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2023**

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**9. Defined Benefit Pension Plans (continued)**

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**Fire And Police Pension Association (FPPA) Statewide Cost- Sharing Defined Benefit Pension Plan (SWDBP)**

**SWDBP Plan Description**

Eligible employees of the District are provided with pensions through SWDBP, a cost-sharing multiple-employer defined benefit pension plan administered by FPPA. FPPA issues a publicly available annual comprehensive financial report that can be obtained on FPPA's website at <http://www.fppaco.org>.

**Benefits Provided**

SWDBP provides retirement and disability, annual increases and death benefits for members or their beneficiaries. A member is eligible for a normal retirement pension once the member has completed 25 years of credited service and has attained the age of 55. Effective January 1, 2021, a member may also qualify for a normal retirement pension if the member's combined years of service and age equals at least 80, with a minimum age of 50 (rule of 50).

The annual normal retirement benefit is 2% of the average of the member's highest 3 years' base salary for each year of credited service up to 10 years, plus 2.5% for each year of service thereafter. The benefit earned prior to January 1, 2007 for members of affiliated Social Security employers will be reduced by the amount of Social Security income payable to the member annually. Effective January 1, 2007, members currently covered under Social Security will receive half the benefit when compared to SWDBP. Benefits paid to retired members are evaluated and may be redetermined every October 1. The amount of any increase is at the FPPA Board's discretion and can range from 0% to the higher of 3% or the Consumer Price Index for Urban Wage Earners and Clerical Workers.

A member is eligible for an early retirement after completion of 20 years of service or attainment of age 50 with at least five years of credited services. The early retirement benefit equals the normal retirement benefit reduced on an actuarially equivalent basis. Upon termination, an employee may elect to have member contributions, along with 5% as interest, returned as a lump sum distribution. Alternatively, a member with at least 5 years of accredited service may leave contributions with SWDBP and remain eligible for a retirement pension at age 55 equal to 2% of the member's average highest 3 years' base salary for each year of credited service up to 10 years, plus 2.5% for each year of service thereafter.

**Adams County Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2023**

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**9. Defined Benefit Pension Plans (continued)**

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**Contributions**

The plan sets contribution rates at a level that enables all benefits to be fully funded at the retirement date of all members. Through December 31, 2022, contribution rates for the plan are set by state statute. Employer contribution rates can only be amended by state statute. Member contribution rates can be amended by state statute or election of the membership.

Effective January 1, 2021, contribution rates for employers and members may be increased equally by the FPPA Board of Directors upon approval through an election by both the employers and members.

Members of SWDBP and their employers are contributing at the rate of 11% and 8.5%, respectively, of base salary for a total contribution rate of 20% in 2019. In 2014, the members elected to increase the member contribution rate to SWDBP beginning in 2015. Member contribution rates will increase 0.5% annually through 2022 to a total of 12% of pensionable earnings. Employer contributions remained at 8.0% through 2020, but increased by 0.5% annually beginning in 2021 through 2030 to a total of 13% of pensionable earnings.

Contributions from members and employers or departments re-entering the system are established by resolution and approved by the FPPA Board of Directors. The re-entry group has a combined contribution rate of 23.0% and 23.5% of pensionable earnings in 2020 and 2021, respectively. It is a local decision as to whether the member or employer pays the additional 4% contribution. The member and employer contribution rates will increase through 2030 as described above for the non-reentering departments. Effective January 1, 2021, reentry departments may submit a resolution to the FPPA Board of Directors to reduce the additional 4% contribution, to reflect the actual cost of reentry by department, to the plan for reentry contributions. Each reentry department is responsible to remit contributions to the plan in accordance with their most recent FPPA Board of Directors-approved resolution.

The contribution rate for members and employers of affiliated Social Security employers is 5.75% and 4.25%, respectively, of pensionable earnings for a total contribution rate of 10% in 2021. Per the 2014 member election, members of the affiliate Social Security group will have their required contribution rate increase 0.25% annually beginning in 2015 through 2022 to a total of 6% of pensionable earnings. Employer contributions are 4% in 2020 and 4.25% in 2021. Employer contributions will increase 0.25% annually beginning in 2021 through 2030 to a total of 6.5% of pensionable earnings.

Employer contributions are recognized by SWDBP in the period in which the compensation becomes payable to the member, and the District is statutorily committed to pay the contributions to SWDBP. Employer contributions recognized by SWDBP from the District were \$922,160 for the year ended December 31, 2023.

**Adams County Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2023**

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**9. Defined Benefit Pension Plans (continued)**

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**Pension Assets, Pension Expense, Deferred Outflows Of Resources And Deferred Inflows Of Resources Related To Pensions**

At December 31, 2023, the District reported a net pension liability of \$1,045,345 as its proportionate share of the plan's net pension liability. The net pension liability was measured as of December 31, 2023, and the total pension asset was determined by an actuarial valuation as of January 1, 2022. The District's proportion of the net pension asset was based on District contributions to SWDBP for the calendar year 2022, relative to the total contributions of participating employers.

At December 31, 2023, the District's proportion was 1.1778%, which was an increase of 0.0080% from its proportion measured as of December 31, 2022.

For the year ended December 31, 2023, the District recognized pension benefit of \$753,487. At December 31, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to SWDBP from the following sources:

Deferred Outflows of Resources	
Changes of assumptions	\$ 1,339,230
Differences between expected and actual experience	2,262,810
Net difference between projected and actual earnings on pension plan investments	2,365,585
Contributions subsequent to measurement date	897,823
Total Deferred Outflows of Resources	\$ 6,865,448
Deferred Inflows of Resources	
Change in proportionate share	\$ 59,928
Difference between expected and actual experience	128,309
Total Deferred Inflows of Resources	\$ 188,237

The amount of \$897,823 was reported as deferred outflows of resources related to SWDBP, resulting from contributions subsequent to the measurement date, and will be recognized as a decrease (increase) in the net pension liability (asset) in the year ended December 31, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to SWDBP will be recognized in pension expense (benefit) as follows:

**Adams County Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2023**

**9. Defined Benefit Pension Plans (continued)**

<u>For the Year Ended December 31,</u>	
2024	\$ 545,582
2025	992,379
2026	1,403,209
2027	1,944,156
2028	398,291
Thereafter	495,771
<b>Total</b>	<b>\$ 5,779,388</b>

**Actuarial Assumptions**

The total pension liability and actuarially determined contributions as of the measurement date were determined using the following actuarial assumptions, applied to all periods included in the measurement for the fiscal year ending December 31, 2022. The valuations used the following actuarial assumptions and other inputs:

	<b>Total Pension Liability</b>	<b>Actuarial Determined Contributions</b>
Actuarial Valuation Date	January 1, 2023	January 1, 2022
Actuarial Method	Entry Age Normal	Entry Age Normal
Amortization Method	N/A	Level % of Payroll, Open
Amortization Period	N/A	30 years
Long-Term Investment Rate of Return*	7.0%	7.0%
Projected Salary Increases	4.25%-11.25%	4.25%-11.25%
Cost of Living Adjustments	0%	0%
Includes Inflation at*	2.5%	2.5%

For determining the total pension liability, the post-retirement mortality tables for non-disabled retirees uses the Pub-2010 Safety Healthy Annuitant Mortality Tables projected with the ultimate values of the MP-2020 projection scale. The preretirement off-duty mortality tables are adjusted to 60% of the MP-2020 mortality tables for active employees. The on-duty mortality rate is 0.00015.

For determining the actuarially determined contributions, the post-retirement mortality tables for non-disabled retirees uses the 2006 central rates from the RP-2014 Annuitant Mortality Tables projected to 2018 using the MP-2017 projection scales, and the projected prospectively using the ultimate rates of the scale for all years. The pre-retirement off-duty mortality tables are adjusted to 50% of the RP-2014 mortality tables for active employees. The on-duty mortality rate is 0.00015.

**Adams County Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2023**

**9. Defined Benefit Pension Plans (continued)**

At least every five years the FPPA’s Board of Directors, in accordance with best practices, reviews its economic and demographic actuarial assumptions. At its July 2022 meeting, the Board of Directors reviewed and approved recommended changes to the actuarial assumptions. The recommendations were made by the FPPA’s actuaries, Gabriel, Roeder, Smith & Company, based upon their analysis of past experience and expectations of the future. The assumption changes were effective for actuarial valuations beginning January 1, 2023. The actuarial assumptions impact actuarial factors for benefit purposes such as purchases of service credit and other benefits where actuarial factors are used.

*Sensitivity.* The following presents the District’s proportionate share of the net pension (asset) liability calculated using the discount rate of 7.00 percent, as well as what the District’s proportionate share of the net pension (asset) liability would be if it were calculated using a discount rate this is 1-percentage-point lower or 1-percentage-point higher than the current rate.

	<b>1% Decrease (6.0%)</b>	<b>Current Discount Rate (7.0%)</b>	<b>1% Increase (8.0%)</b>
Proportionate share of the net pension (asset) liability	\$ 7,206,474	\$ 1,045,345	\$ 4,058,064

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation (assumed at 2.5 percent). Best estimates of arithmetic real rates of return for each major asset class included in the Fund’s target asset allocation as of December 31, 2022 are summarized in the following table:

<b>Asset Class</b>	<b>Target Allocation</b>	<b>Long-Term Expected Rate of Return</b>
Global Equity	35.0%	8.93%
Equity Long/Short	6.0%	7.47%
Private Markets	34.0%	10.31%
Fixed Income - Rates	10.0%	5.45%
Fixed Income - Credit	5.0%	6.90%
Absolute Return	9.0%	6.49%
Cash	1.0%	3.92%
Total	100.0%	

**Adams County Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2023**

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**9. Defined Benefit Pension Plans (continued)**

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*Discount Rate.* The discount rate used to measure the total pension liability was 7.00 percent. The projection of cash flows used to determine the discount rate assumed that contributions from participating employers will be made based on the actuarially determined rates based on the Board's funding policy, which establishes the contractually required rates under Colorado statutes. Based on those assumptions, the SWDB fiduciary net position was projected to be available to make all the projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Projected benefit payments are required to be discounted to their actuarial present values using a Single Discount Rate that reflects (1) a long-term expected rate of return on pension plan investments (to the extent that the plan's fiduciary net position is projected to be sufficient to pay benefits) and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the plan's projected fiduciary net position is not sufficient to pay benefits).

For the purpose of this valuation, the expected rate of return on pension plan investments is 7.00%; the municipal bond rate is 4.05% (based on the weekly rate closest to but not later than the measurement date of the "state & local bonds" rate from Federal Reserve statistical release (H.15)); and the resulting Single Discount Rate is 7.00%.

**Old Hire Defined Benefit Pension Plan (Hired Prior to April 8, 1978)**

**Plan Description**

The Old Hire Defined Benefit Pension Plan (the Old Hire Plan) is an agent multiple-employer defined benefit pension plan, established by resolution of the District. All assets are held and invested by FPPA. Firefighters hired prior to April 8, 1978 who elected not to invest in SWDBP are covered by this plan. Any changes to this plan are referred to the membership by the Pension Trustee Board and voted upon. The Old Hire Plan is closed to new entrants as of April 8, 1978.

**Benefits Provided**

The member's normal retirement date for the Old Hire Plan is based on the date a member has completed 20 years of credited service and attained the age of 50. A member that retires after the normal retirement date shall be eligible for a monthly pension equal to one-half of the monthly salary at the date of retirement. For each full year a member continues working past eligibility for normal retirement, the member's benefit increases by 4% of the monthly salary.

**Adams County Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2023**

**9. Defined Benefit Pension Plans (continued)**

**Old Hire Defined Benefit Pension Plan (Hired Prior to April 8, 1978) (continued)**

There is no maximum benefit. Severance benefits are offered for contributions plus interest, up to 5% per annum, to members who terminate employment prior to being eligible for retirement. If a retired member dies, the surviving spouse shall receive, until death or remarriage, a monthly pension equal to one-third of the salary of a firefighter of the same rank held by the deceased firefighter including rank escalation. Membership of the Old Hire Plan consists of 5 Retirees and beneficiaries receiving benefits at December 31, 2023.

**Contributions**

The District is required by statute to contribute the remaining amounts necessary to pay benefits when due using the actuarial basis specified by statute. In 2009, legislation was adopted to defer the State of Colorado contributions for the Old Hire Plan for 2009 through 2011 and resume in 2012 through 2015. In 2011, legislation was adopted to change payment dates to 2012 until 2019. Senate Bill 13-234 authorized the State of Colorado to fulfill its obligation during 2013. A payment of \$1,456,060 was made into the Old Hire Plan during 2013. As a result, the Old Hire Plan will receive no further payments from the State of Colorado, and all future funding is the requirement of the District. Legislation passed during 2014 requires the District to begin funding an actuarially appropriate amount annually beginning no later than 2016, calculated by the actuary as \$178,968 for 2023.

**Net Pension Liability**

The District's Old Hire Plan net pension liability measurement date is December 31, 2023, and the total pension liability was determined by an actuarial valuation as of January 1, 2023. This measurement date is within one year of the plan sponsor's fiscal year end of December 31, 2022 and may be used for December 31, 2023 reporting purposes.

**Actuarial Methods And Assumptions**

The actuarial valuation for the Old Hire Plan was used to determine the total pension liability and actuarially determined contributions for the fiscal year ending December 31, 2020. The valuation used the following actuarial assumption and other inputs:

Valuation date	January 1, 2023
Actuarial cost method	Entry Age Normal
Amortization method	N/A
Remaining amortization periods	8 years
Asset valuation method	5 – Year Smoothed Fair Value
Actuarial assumptions	
Investment rate of return*	4.5%
Projected salary increase*	N/A
*Includes inflation at:	2.5%

**Adams County Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2023**

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**9. Defined Benefit Pension Plans (continued)**

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**Old Hire Defined Benefit Pension Plan (Hired Prior to April 8, 1978) (continued)**

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the fund’s target asset allocation as of December 31, 2022 are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Rate of Return
Cash	10.0%	4.4%
Fixed Income – Rates	70.0%	4.9%
Fixed Income – Credit	10.0%	6.6%
Absolute Return	0.0%	6.9%
Long Short	0.0%	6.7%
Global Public Equity	10.0%	8.7%
Private Capital	0.0%	10.2%
Total	100.0%	

**Single Discount Rate**

Projected benefit payments are required to be discounted to their actuarial present values using a single discount rate that reflects (1) a long-term expected rate of return on pension plan investments (to the extent that the plan’s fiduciary net position is projected to be sufficient to pay benefits) and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the plan’s projected fiduciary net position is not sufficient to pay benefits). For the purpose of this valuation, the long-term expected rate of return on pension plan investments is 4.50%, the municipal bond rate is 1.84% (based on the weekly rate closest to but not later than the measurement date of the state and local bonds rate from Federal Reserve statistical release (H.15)) and the resulting single discount rate is 4.50%.

**Sensitivity Of The District’s Net Pension Liability To Changes In The Discount Rate**

Regarding the sensitivity of the net pension liability to changes in the single discount rate, the following presents the plan’s net pension liability, calculated using a single discount rate of 4.5%, as well as what the plan’s net pension liability would be if it were calculated using a single discount rate that is one percent lower (3.5%) or one percent higher (5.5%):

**Adams County Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2023**

**9. Defined Benefit Pension Plans (continued)**

**Old Hire Defined Benefit Pension Plan (Hired Prior to April 8, 1978) (continued)**

	1% Decrease (3.5%)	Current Discount Rate (4.5%)	1% Increase (5.5%)
Proportionate share of the net pension (asset) liability	\$ 1,001,600	\$ 821,504	\$ 661,829

**Change In Net Pension Liability**

	Increase (Decrease)		
	Total Pension Liability (a)	Plan Fiduciary Net Pension (b)	Net Pension Liability (a)-(b)
<b>Balance at December 31, 2022</b>	<b>\$ 2,668,876</b>	<b>\$ 2,029,152</b>	<b>\$ 639,724</b>
Changes for the Year			
Interest		113,998	113,998
Differences between expected and actual expenses	---	---	---
Changes of assumptions	---	---	---
Contributions- employer	---	178,968	(178,968)
Net investment income	---	(242,885)	242,885
Benefit payments	(274,193)	(274,193)	---
Administrative expenses	---	(3,865)	3,865
Net Changes	(160,195)	(341,975)	181,780
<b>Balances at December 31, 2023</b>	<b>\$ 2,508,681</b>	<b>\$ 1,687,177</b>	<b>821,504</b>

For the year ended December 31, 2023, the District recognized pension expense of \$113,267. At December 31, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to the Old Hire Plan from the following sources:

	<b>Governmental Activities</b>
Deferred outflow of Resources	
Net difference between projected and actual earnings on pension plan investments	\$ 312,491
Contributions subsequent to measurement date	-
Total Deferred Outflow of Resources	<u>\$ 312,491</u>
Deferred Inflows of Resources	
Net difference between projected and actual earnings on pension plan investments	<u>\$ (40,342)</u>

**Adams County Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2023**

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**9. Defined Benefit Pension Plans (continued)**

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**Old Hire Defined Benefit Pension Plan (Hired Prior to April 8, 1978) (continued)**

The amount of \$272,149 reported as deferred outflows of resources related to the Old Hire Plan, resulting from contributions subsequent to the measurement date, will be recognized as a decrease in the net pension liability for the year ended December 31, 2024. Amounts reported as deferred outflows of resources and deferred inflows of resources related to the Old Hire Plan will be recognized in pension expense (benefit) as follows:

<b>For the Year Ended December 31,</b>	
2024	\$ 53,644
2025	70,074
2026	82,031
2027	66,400
<b>Total</b>	<b>\$ 272,149</b>

**Pension Plan Fiduciary Net Position**

Detailed information about Old Hire Plan’s fiduciary net position is available in FPPA’s annual comprehensive financial report, which can be obtained on FPPA’s website at <http://www.fppaco.org>.

**Volunteer Firefighters Defined Benefit Pension Plan**

**Plan Description**

The District established the Volunteer Firefighters Pension Plan (the Volunteer Plan) in 1964. In January 1990, the District funded its Volunteer Plan through FPPA as an agent multiple-employer defined benefit noncontributing pension plan. The Volunteer Plan was closed to new members in 1974. The Volunteer Plan is administered by a seven-member Board of Trustees that includes the District’s Board of Directors and two retired volunteer firefighters. Investment decisions are made by FPPA. The District Board has the authority to establish or amend benefit provisions, including contribution levels, in accordance with the biennial actuarial study.

**Benefits Provided**

The benefit provisions and the Volunteer Plan requirements were established according to C.R.S. The Board of Trustees has adopted the following schedule of monthly benefits that was in effect at December 31, 2023:

**Adams County Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2023**

**9. Defined Benefit Pension Plans (continued)**

**Volunteer Firefighters Defined Benefit Pension Plan (continued)**

Normal Retirement Benefit Age 50 with 20 Years of Service	
Regular, monthly benefit	\$ 350.00
Survivor Benefit (Monthly)	
After age and service retirement	175.00
Following death after vested retirement with 10 to 20 years of service amount per year of service per minimum vesting years	8.75
Vested Retirement Benefit (Monthly)	
With 10 to 20 years of service amount per year of service per minimum 10 vesting years	17.50
Funeral Benefits	
Lump-sum benefit, one time	300.00

**Members Covered By Benefit Terms**

Membership of the Volunteer Plan consists of 7 Retirees and beneficiaries receiving benefits at December 31, 2023.

**Contributions**

There are no paid employees within the Volunteer Plan, and employees do not contribute to the plan. The District is required by statute to contribute the amounts remaining necessary to pay benefits when due using the actuarial basis specified by statute.

**Net Pension Liability**

The District's Volunteer Plan net pension liability was measured as of December 31, 2022, and the total pension liability was determined by an actuarial valuation as of January 1, 2022. This measurement date is within one year of the plan sponsor's fiscal year end of December 31, 2022 and may be used for December 31, 2023 reporting purposes.

**Actuarial Methods and Assumptions**

The total pension liability in the January 1, 2022 actuarial valuation was determined using the following actuarial assumptions, applied in all periods included in the measurement:

Valuation date	January 1, 2022
Actuarial cost method	Entry Age Normal
Amortization method	Level Dollar, Open
Remaining amortization periods	10 years
Asset valuation method	5 Year Smoothed Fair Value
Actuarial assumptions	
Investment rate of return*	7.0%
Projected salary increase*	N/A
*Includes inflation at:	2.5%

**Adams County Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2023**

**9. Defined Benefit Pension Plans (continued)**

**Volunteer Firefighters Defined Benefit Pension Plan (continued)**

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the fund's target asset allocation as of December 31, 2022 are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Rate of Return
Cash	1.0%	3.92%
Fixed Income- Rates	10.0%	5.45%
Fixed Income – Credit	5.0%	6.90%
Absolute return	9.0%	6.49%
Long Short	6.0%	7.47%
Global Equity	35.0%	8.93%
Private Markets	34.0%	10.31%
<b>Total</b>	<b>100.0%</b>	

**Single Discount Rate**

Projected benefit payments are required to be discounted to their actuarial present values using a single discount rate that reflects (1) a long-term expected rate of return on pension plan investments (to the extent that the plan's fiduciary net position is projected to be sufficient to pay benefits) and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the plan's projected fiduciary net position is not sufficient to pay benefits). For the purpose of this valuation, the long-term expected rate of return on pension plan investments is 7.00%, the municipal bond rate is 1.84% (based on the weekly rate closest to but not later than the measurement date of the state and local bonds rate from Federal Reserve statistical release (H.15)) and the resulting single discount rate is 7.00%.

**Sensitivity Of The District's Net Pension Liability To Changes In The Discount Rate**

Regarding the sensitivity of the net pension liability to changes in the single discount rate, the following presents the plan's net pension liability, calculated using a single discount rate of 5.69%, as well as what the plan's net pension liability(asset) would be if it were calculated using a single discount rate that is one percent lower (3.48%) or one percent higher (5.48%):

	<b>1% Decrease (3.48%)</b>	<b>Current Discount Rate (4.48%)</b>	<b>1% Increase (5.48%)</b>
Net pension (asset) liability	\$ 97,828	\$ 88,102	\$ 79,301

**Adams County Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2023**

**9. Defined Benefit Pension Plans (continued)**

	Increase (Decrease)		
	Total Pension Liability (a)	Plan Fiduciary Net Pension (b)	Net Pension (Asset) Liability (a)-(b)
<b>Balance at December 31, 2022</b>	<b>\$ 115,165</b>	<b>\$ 120,250</b>	<b>\$ (5,085)</b>
Changes for the Year			
Interest	5,892	---	5,892
Net investment income	---	(9,515)	9,515
Difference – experience	9,965	---	9,965
Benefit Changes	56,368	---	56,368
Change of Assumptions	8,775	---	(2,533)
Benefit payments	(23,550)	(23,550)	---
Administrative expenses	---	(2,672)	2,672
Net Changes	57,450	(35,737)	(8,985)
<b>Balances at December 31, 2023</b>	<b>\$ 172,615</b>	<b>\$ 84,513</b>	<b>88,102</b>

**Pension Expense, Deferred Outflows Of Resources And Deferred Inflows Of Resources Related To Pensions**

For the year ended December 31, 2023, the District recognized a pension benefit of \$3,911. At December 31, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to the Volunteer Plan from the following sources:

	<u>Governmental Activities</u>
Deferred outflow of Resources	
Net difference between projected and actual earnings on pension plan investments	<u>\$ 13,624</u>
Deferred Inflows of Resources	
Net difference between projected and actual earnings on pension plan investments	<u>\$ 9,713</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to the Volunteer Plan will be recognized in pension expense (benefit) as follows:

<b>For the Year Ended December 31,</b>	
2024	\$ (1,463)
2025	369
2026	1,599
2027	3,406
<b>Total</b>	<b>\$ 3,911</b>

**Adams County Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2023**

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**9. Defined Benefit Pension Plans (continued)**

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**Volunteer Firefighters Defined Benefit Pension Plan (continued)**

**Pension Plan Fiduciary Net Position**

Detailed information about the Volunteer Plan's fiduciary net position is available in FPPA's annual comprehensive financial report, which can be obtained on FPPA's website at <http://www.fppaco.org>.

**Southwest Adams County Volunteer Firefighters Pension Plan**

**Plan Description**

The Southwest Adams County Volunteer Firefighters Pension Plan (the SWAC Volunteer Plan) is a single-employer defined benefit pension plan. The SWAC Volunteer Plan is administered by the SWAC Volunteer Plan Board of Trustees. Assets are held and administered by an independent third party.

**Benefits Provided**

The SWAC Volunteer Plan provides retirement benefits for members and beneficiaries according to plan provisions as enacted by the Board of Directors of SWAC (now merged with the District). C.R.S., as amended, establishes basic benefit provisions. Retirees are eligible to receive full retirement benefits of \$800 per month after 20 years of service and reaching the age of 50. Retirees may also receive 50% of retirement benefits after 10 years of service and reaching the age of 50. Prorated pension can be vested between 10 and 20 years of eligible volunteer service.

**Members Covered By Benefit Terms**

Membership of the SWAC Volunteer Plan consists of 35 Retirees and beneficiaries receiving benefits at December 31, 2023.

**Contributions**

There are no paid employees within the SWAC Volunteer Plan, and employees do not contribute to the plan. Contributions consist of contributions determined by the District Board of Directors and a matching contribution by the State of Colorado based on statute.

**Net Pension Liability**

The SWAC Volunteer Plan total pension liability was measured as of December 31, 2022 and was based on an actuarial valuation performed as of January 1, 2023.

**Adams County Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2023**

**9. Defined Benefit Pension Plans (continued)**

**Southwest Adams County Volunteer Firefighters Pension Plan (continued)**

**Actuarial Methods And Assumptions**

The total pension liability in the January 1, 2023 actuarial valuation was determined using the following actuarial assumptions, applied in all periods included in the measurement:

Valuation date	January 1, 2023
Actuarial cost method	Entry Age Normal
Amortization method	23-year closed schedule
Remaining amortization period	19 Years
Asset valuation method	Market Value
Actuarial assumptions	
Investment rate of return*	6.5%
Projected salary increase*	N/A
*Includes inflation at:	Implicit Rate

**Single Discount Rate**

Projected benefit payments are required to be discounted to their actuarial present values using a single discount rate that reflects (1) a long-term expected rate of return on pension plan investments (to the extent that the plan's fiduciary net position is projected to be sufficient to pay benefits) and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met). For the purpose of this valuation, the expected rate of return on pension plan investments is 6.50%, the municipal bond rate is 4.05% (based on the daily rate closest to but not later than the measurement date of the Fidelity 20-Year Municipal GO AA Index) and the resulting single discount rate is 6.5%.

**Sensitivity Of The District's Net Pension Liability To Changes In The Discount Rate**

Regarding the sensitivity of the net pension liability to changes in the single discount rate, the following presents the plan's net pension liability, calculated using a single discount rate of 6.5%, as well as what the plan's net pension liability would be if it were calculated using a single discount rate that is one percent lower (5.5%) or one percent higher (7.5%):

	<b>1% Decrease (5.5%)</b>	<b>Current Discount Rate (6.5%)</b>	<b>1% Increase (7.5%)</b>
Net pension (asset) liability	\$ 1,473,659	\$ 1,288,252	\$ 1,127,131

**Adams County Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2023**

**9. Defined Benefit Pension Plans (continued)**

**Southwest Adams County Volunteer Firefighters Pension Plan (continued)**

**Changes In Net Pension Liability**

	<b>Increase (Decrease)</b>		
	<b>Total Pension Liability (a)</b>	<b>Plan Fiduciary Net Pension (b)</b>	<b>Net Pension Liability (a)-(b)</b>
<b>Balance at December 31, 2021</b>	<b>\$ 2,208,463</b>	<b>\$ 1,290,019</b>	<b>\$ 918,444</b>
Changes for the Year			
Interest	135,624	---	135,624
Changes of benefits	253,291	---	253,291
Difference from actual	(73,879)	---	(73,879)
Change in assumption	29,916	---	29,916
Contributions - employer	---	150,000	(150,000)
Contributions - state	---	8,100	(8,100)
Net investment income (loss)	---	(160,215)	160,215
Benefit payments	(243,881)	(243,881)	---
Professional Fees	---	(22,741)	22,741
Net Changes	101,071	(268,737)	369,808
<b>Balances at December 31, 2022</b>	<b>\$ 2,309,534</b>	<b>\$ 1,021,282</b>	<b>\$ 1,288,252</b>

**Pension Expense, Deferred Outflows Of Resources And Deferred Inflows Of Resources Related To Pensions**

For the year ended December 31, 2023, the District recognized pension expense of \$328,832. At December 31, 2023, the District reported deferred outflows and deferred inflows of resources related to the SWAC Volunteer Plan from the following sources:

	<b><u>Governmental Activities</u></b>
Deferred outflow of Resources	
Net difference between projected and actual earnings on pension plan investments	\$ 171,913
Pension benefit	149,923
	<u>\$ 321,826</u>
Deferred Inflows of Resources	
Net difference between projected and actual earnings on pension plan investments	<u>\$ 38,178</u>

**Adams County Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2023**

**9. Defined Benefit Pension Plans (continued)**

**Southwest Adams County Volunteer Firefighters Pension Plan (continued)**

The amount of \$149,923 reported as deferred outflows of resources, resulting from contributions subsequent to the measurement date, will be recognized as a decrease in the net pension liability for the year ended December 31, 2024. Amounts reported as deferred outflows of resources and deferred outflows of resources related to pensions will be recognized in pension expense as follows:

<b>For the Year Ended December 31,</b>	
2024	\$ 42,846
2025	42,782
2026	48,107
<b>Total</b>	<b>\$ 133,735</b>

**10. Statewide Death and Disability Plan**

The District contributes to the Statewide Death and Disability Plan (SWD&DP), a cost-sharing multiple-employer defined benefit death and disability plan administered by FPPA. All full-time firefighters are members of the plan. Contributions to the plan are used solely for the payment of death and disability benefits. Benefits are established by state statute and generally allow for benefits upon the death or disability of a plan member prior to retirement. FPPA issues a publicly available annual financial report that includes financial statements and required supplementary information for SWD&DP. That report may be obtained at [www.fppaco.org](http://www.fppaco.org).

The plan provides pre-retirement death benefits, as follows:

- a. Off-duty: 40% of the base salary paid to the member prior to death, with an additional 10% of base salary if a surviving spouse has two or more dependent children
- b. On-duty: 70% of the base salary paid to the member prior to death

Disability benefits are as follows:

- c. Total disability: 70% of the base salary preceding disability
- d. Permanent occupational disability: 50% of the base salary preceding disability
- e. Temporary occupational disability: 40% of the base salary preceding disability for up to five years

Benefit adjustments are granted periodically at the discretion of the FPPA Board of Directors. Total disability retirees receive an automatic increase of 3%. For other annuitants, the increase may reflect the Consumer Price Index, but in no case may be higher than 3%.

**Adams County Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2023**

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**10. Statewide Death and Disability Plan (continued)**

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Once a member is eligible to retire, contributions to the plan and plan benefit obligations cease.

**Contributions**

The member contribution requirements are established by state statutes. However, in accordance with C.R.S. 31-31-811(4), the FPPA Board of Directors, based on an annual actuarial valuation, may adjust the contribution rate every two years, but in no event may the adjustment for any two-year period exceed one-tenth of one percent of the member's salary.

Any decision regarding whether the employer or member contributes to the plan, or whether the contribution is paid jointly by the employer and the member, is determined by the District.

No contributions are required for members hired prior to January 1, 1997. For members hired on or after January 1, 1997, the District contributed 2.8% of base salaries on behalf of the members during the year ended December 31, 2023. Contributions to the plan for the year ended December 31, 2023 were \$36,520, equal to the required contributions.

**Other Post-Employment Benefit (OPEB) Liabilities, OPEB Expense and Deferred Outflows Of Resources And Deferred Inflows Of Resources Related To OPEB**

The District has no requirement to contribute to the plan and does not receive contributions from a nonemployer entity. Therefore, the District does not report a net liability for other postemployment benefits or deferred outflows of resources and deferred inflows of resources related to OPEB.

**OPEB Plan Fiduciary Net Position**

Detailed information about the plan's fiduciary net position is available in FPPA's separately issued financial report, which may be obtained at [www.fppaco.org](http://www.fppaco.org).

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**11. Deferred Compensation Plan**

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The District participates in a deferred compensation plan (the 457 Plan), as defined under the Internal Revenue Code Section 457, which allows employees to make an elective deferral of a portion of earned compensation to the 457 Plan. The 457 Plan is a multi-employer plan administered by FPPA. Amendments to the 457 Plan may be made by the plan trustee. The District does not match employee contributions to the 457 Plan. For the year ended December 31, 2023, participating employees contributed \$733,914.

The District provides a money purchase pension plan for full-time firefighting, prevention and maintenance SWAC personnel who elected to stay with the plan as part of the merger with the District. The District contributes 8% of covered salary to the money purchase pension plan. There are no employee voluntary contributions. The District contributed \$130,182 to the plan during 2023.

**Adams County Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2023**

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**12. Risk Management**

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The District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees and natural disasters. The District carries commercial insurance for the risks of loss, including worker’s compensation and employee accident insurance. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years. Limits of insurance coverage remain unchanged in the past three years.

The District administers a self-insurance program for medical and dental insurance that covers the premiums for District employees and medical claims up to \$30,000 per year per person. Amounts over \$30,000 per year are covered by the District’s reinsurance policy. The estimated liability for pending and incurred but not reported claims at December 31, 2023 are reported as accounts payable in the financial statements. Claims incurred but not reported for the past two years are as follows:

Year Ended December 31,	Claims Payable January 1,	Claims And Changes In Estimates	Claims Paid	Claims Payable December 31,
2022	\$ 90,825	\$ 1,880,636	\$ 1,746,727	\$ 224,734
2023	224,734	1,586,839	1,720,583	90,990

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**13. Tax, Spending and Debt Limitations**

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In November 1992, Colorado voters passed the Taxpayer Bill of Rights (TABOR), which limits the revenue-raising and spending abilities of state and local governments. The limits on property taxes, revenue and fiscal year spending include allowable annual increases tied to inflation and local growth in construction valuation. Fiscal year spending, as defined by the amendment, excludes spending from certain revenue and financing sources such as federal funds, gifts, property sales, fund transfers, damage awards and fund reserves (balances).

TABOR requires voter approval for any increase in mill levies or tax rates, new taxes or creation of multi-fiscal year debt. Revenue earned in excess of the spending limit must be refunded or approved to be retained by the District under specified voting requirements by the entire electorate. The amendment also requires that reserves of 1% of 1993 fiscal year spending, excluding bonded debt service, be established for declared emergencies, with 2% of fiscal year spending required in 1994 and 3% thereafter.

As of December 31, 2023, the District reported \$699,931 as restricted net position and restricted fund balance in the governmental activities and General Fund, respectively, to comply with the reserve for emergencies.

**Adams County Fire Protection District**  
**Notes to Financial Statements (continued)**  
**December 31, 2023**

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**13. Tax, Spending and Debt Limitations (continued)**

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In 2002, the voters of the District approved a ballot issue to authorize the District to collect, retain and spend all revenue generated by its existing mill levy, which cannot be increased without voter approval, and from all other sources of revenue in excess of the limitations provided in TABOR for the general operations and capital construction. The District's management believes that it has legally removed itself from TABOR's revenue and spending limitations. However, TABOR is complex and subject to future judicial interpretation.

**14. Contingent Liabilities**

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Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures that may be disallowed by the grantor cannot be determined at this time, although the District expects such amounts, if any, to be immaterial.

**15. Subsequent Events**

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Management evaluates subsequent events through the date the financial statements are available to be issued, which is the date of the Independent Auditor's Report.

# **Adams County Fire Protection District**

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**Required Supplementary Information**

**Adams County Fire Protection District**  
**General Fund**  
**Statement of Revenues, Expenditures**  
**and Changes in Fund Balance - Budget and Actual**  
**For the Year Ended December 31, 2023**

	<b>Original and Final Budget</b>	<b>Actual</b>
	<u>                    </u>	<u>                    </u>
<b>Revenues:</b>		
General property taxes	\$ 24,323,800	\$ 24,329,616
Specific ownership taxes	1,607,000	1,681,371
Fire prevention fees	153,000	171,293
Grants	16,000	39,132
Rental income	20,029	19,104
Reimbursements & refunds	30,000	27,717
Interest/Investments income	100,000	909,406
EMS Charges	2,950,500	4,056,612
Other income	120,000	263,571
<b>Total revenues</b>	<u>29,320,329</u>	<u>31,497,822</u>
 <b>Expenditures:</b>		
Administrative & general costs	1,236,068	1,046,553
Health benefits	2,327,107	2,507,234
Wages & pensions	17,085,423	16,440,219
IT	250,626	199,126
Fire prevention supplies/services	35,300	30,799
Training	355,579	211,278
Comms	639,887	635,392
Trucks & equipment repairs	855,808	669,615
Special Ops	337,841	299,367
EMS	244,811	220,251
Facility repair & maintenance	119,863	83,476
Station supplies	64,407	49,847
Facility supplies	128,350	159,451
Utilities	202,413	221,054
Capital outlay & contingencies	743,062	557,360
<b>Total expenditures/expenses</b>	<u>24,626,545</u>	<u>23,331,022</u>
 <b>Excess (deficiency) of revenues over expenditures</b>	<u>4,693,784</u>	<u>8,166,800</u>
 <b>Other financing sources/uses:</b>		
Transfers in or (out) to other funds	<u>(5,057,437)</u>	<u>(5,032,437)</u>
<b>Total other sources:</b>	<u>(5,057,437)</u>	<u>(5,032,437)</u>
 <b>Excess (deficiency) of revenues and other financing sources over expenditures</b>	 (363,653)	 3,134,363
 <b>Fund balance/net position, beginning of year</b>	 <u>12,237,339</u>	 <u>13,453,168</u>
 <b>Fund balance/net position, end of year</b>	 <u>\$ 11,873,686</u>	 <u>\$ 16,587,531</u>

**Adams County Fire Protection District**  
**Schedule of the District's Proportionate Share**  
**Of the Net Pension (Asset) Liability - SWDB**  
**Employee Pension Plan**

Measurement Period Ending December 31,	2022	2021	2020	2019	2018	2017	2016	2015	2014
District's portion of the net pension asset	1.178%	1.170%	1.136%	1.765%	1.805%	1.204%	1.262%	1.252%	1.061%
District's proportionate share of the net pension (asset) liability	\$ 1,045,130	\$ (6,338,932)	\$ (2,465,361)	\$ (608,840)	\$ 1,371,459	\$ (1,733,467)	\$ 456,067	\$ (22,063)	(1,197,681)
District's covered payroll	9,737,025	8,977,007	8,792,649	7,593,238	7,577,507	7,043,039	6,459,505	6,071,376	4,611,454
District's proportionate share of the net pension (asset) liability as a percentage of its covered payroll	10.73%	-70.61%	-28.040%	-8.02%	18.10%	24.61%	7.06%	-0.36%	-25.97%
Plan fiduciary net position as a percentage of the total pension (asset) liability	97.60%	116.20%	106.700%	101.90%	95.20%	-106.30%	-98.20%	100.10%	106.80%

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10 year trend is compiled, the District is presenting information for those years for which information is available

**Adams County Fire Protection District**  
**Schedule of the District's Contributions to the Pension Plan - SWDB**  
Employee Pension Plan  
Last Nine Fiscal Years

	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
<b>Contractually required contribution</b>	\$ 922,160	\$ 867,823	\$ 718,161	\$ 702,844	\$ 606,341	\$ 606,341	\$ 563,443	\$ 516,761	\$ 485,709	\$ 381,791
<b>Contributions in relation to the contractually required contribution</b>	922,160	867,823	718,161	702,844	606,341	606,341	563,443	516,761	485,709	381,791
<b>Contribution (Excess) Deficiency</b>	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
<b>District's covered payroll</b>	\$ 9,737,025	\$ 9,240,346	\$ 8,977,007	\$ 8,792,649	\$ 7,593,238	\$ 7,577,507	\$ 7,043,039	\$ 6,459,505	\$ 6,071,376	\$ 4,611,454
<b>Contributions as a percentage of covered payroll</b>	8.00%	8.00%	8.00%	8.00%	8.00%	8.00%	8.00%	8.00%	8.00%	8.28%

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10 year trend is compiled, the District is presenting information for those years for which information is available

**Adams County Fire Protection District**  
**Schedule of Changes in the District's**  
**Net Pension (Asset) Liability and Related Ratios**  
**OLD HIRE PLAN**

	2022	2021	2020	2019	2018	2017	2016	2015	2014
<b>Measurement Period Ending December 31,</b>									
<b>Total Pension Liability</b>									
Interest	\$ 113,998	\$ 128,127	\$ 134,535	\$ 229,910	\$ 241,731	\$ 254,227	\$ 271,496	\$ 307,681	\$ 324,580
Differences between expected and actual experience in the measurement of the total pension liability	-	(173,242)	-	(482,979)	-	54,973	-	(569,630)	-
Changes in assumptions	-	-	-	498,607	-	-	-	294,822	-
Benefit payments, including lump sums	(274,193)	(263,647)	(289,915)	(349,636)	(447,294)	(503,326)	(500,243)	(529,897)	(569,183)
<b>Net Changes In Total Pension Liability</b>	(160,195)	(308,762)	(155,380)	(104,098)	(205,563)	(194,126)	(228,747)	(497,024)	(244,603)
<b>Total Pension Liability - Beginning</b>	2,668,876	2,977,638	3,133,018	3,237,116	3,442,679	3,636,805	3,865,552	4,362,576	4,607,179
<b>Total Pension Liability - Ending (a)</b>	\$ 2,508,681	\$ 2,668,876	\$ 2,977,638	\$ 3,133,018	\$ 3,237,116	\$ 3,442,679	\$ 3,636,805	\$ 3,865,552	\$ 4,362,576
<b>Plan Fiduciary Net Position</b>									
Contributions - employer	\$ 178,968	\$ 379,968	\$ -	\$ 199,964	\$ 180,163	\$ 180,163	\$ 196,745	\$ 45,912	\$ 45,912
Net investment income	(242,885)	10,094	145,614	225,056	4,227	298,038	115,263	52,699	201,507
Benefit payments, including lump sums	(274,193)	(263,647)	(289,915)	(349,636)	(447,294)	(503,326)	(500,243)	(529,897)	(569,183)
Administrative expenses	(3,865)	(1,914)	(3,822)	(2,628)	(5,157)	(2,380)	(5,753)	(4,119)	(8,200)
<b>Net Change in Fiduciary Net Position</b>	(341,975)	124,501	(148,123)	72,756	(268,061)	(27,505)	(193,988)	(435,405)	(329,964)
<b>Plan Fiduciary Net Position - Beginning</b>	2,029,152	1,904,651	2,052,774	1,980,018	2,248,079	2,275,584	2,469,572	2,904,977	3,234,941
<b>Plan Fiduciary Net Position - Ending (b)</b>	\$ 1,687,177	\$ 2,029,152	\$ 1,904,651	\$ 2,052,774	\$ 1,980,018	\$ 2,248,079	\$ 2,275,584	\$ 2,469,572	\$ 2,904,977
<b>Plan Fiduciary Net Position - Liability Ending (a)-(b)</b>	821,504	639,724	1,072,987	1,080,244	1,257,098	1,194,600	1,361,221	1,395,980	1,457,599
Plan Fiduciary Net Position As A Percentage of the Total Pension Liability (b)/(a)	67.25%	76.03%	63.97%	65.52%	61.17%	65.30%	62.57%	63.89%	66.59%
Covered Payroll	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Plan's Net Pension Liability As A Percentage of Covered Payroll	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A

**Adams County Fire Protection District**  
**Schedule of the District's Contributions**  
**Old Hire Plan**  
**December 31, 2023**

Fiscal Year Ending (a)	Actuarially Determined Contribution* (b)	Actual Contribution * (c)	Contribution Deficiency (Excess) (d) = (b)-(c)	Covered Payroll (e)	Actual Contribution as a % of Covered Payroll (f)
2014	\$ 375,468	\$ 45,912	\$ 329,556	N/A	N/A
2015	196,745	45,912	150,833	N/A	N/A
2016	196,745	196,745	-	N/A	N/A
2017	180,163	180,163	-	N/A	N/A
2018	180,163	180,163	-	N/A	N/A
2019	199,964	199,964	-	N/A	N/A
2020	199,964	200,000	(36)	N/A	N/A
2021	179,968	179,968	-	N/A	N/A
2022	179,968	379,968	(200,000)	N/A	N/A
2023	179,968	178,968	1,000	N/A	N/A

\*Actuarially determined contributions is net of employee contributions, if any. Actual contributions is from the employer only and does not include employee amounts.

N/A = Information not applicable

(1) This schedule will be completed prospectively until a full 10-year trend is compiled.

**Adams County Fire Protection District**  
**Schedule of Changes in the District's**  
**Net Pension (Asset) Liability and Related Ratios-**  
**Volunteer Plan**

Measurement Period Ending December 31,	2022	2021	2020	2019	2018	2017	2016	2015	2014
<b>Total Pension Liability</b>									
Interest	\$ 5,892	\$ 6,333	\$ 8,760	\$ 9,401	\$ 9,857	\$ 10,667	\$ 3,504	\$ 3,770	\$ 3,688
Differences between expected and actual experience in the measurement of the total pension liability	66,333	-	(8,637)	-	12,756	108,661	(6,029)	-	5,594
Changes in assumptions	8,775	(2,533)	11,404	-	1,500	-	2,859	-	-
Benefit payments, including lump sums	(23,550)	(16,485)	(17,360)	(19,716)	(22,680)	(20,280)	(6,960)	(7,660)	(8,685)
<b>Net Changes In Total Pension Liability</b>	57,450	(12,685)	(5,833)	(10,315)	1,433	99,048	(6,026)	(3,890)	597
<b>Total Pension Liability - Beginning</b>	115,165	127,850	133,683	143,998	142,565	43,517	50,143	54,033	53,436
<b>Total Pension Liability - Ending (a)</b>	<u>\$ 172,615</u>	<u>\$ 115,165</u>	<u>\$ 127,850</u>	<u>\$ 133,683</u>	<u>\$ 143,998</u>	<u>\$ 142,565</u>	<u>\$ 43,517</u>	<u>\$ 50,143</u>	<u>\$ 54,033</u>
<b>Plan Fiduciary Net Position</b>									
Net investment income	\$ (9,515)	\$ 17,003	\$ 14,509	\$ 17,750	\$ 358	\$ 22,636	\$ 8,393	\$ 2,991	\$ 10,941
Benefit payments, including lump sums	(23,550)	(16,485)	(17,360)	(19,716)	(22,680)	(20,280)	(6,960)	(7,660)	(8,685)
Administrative expenses	(2,672)	(4,218)	(2,164)	(3,055)	(2,582)	(4,006)	(527)	(1,383)	(634)
<b>Net Change in Fiduciary Net Position</b>	(35,737)	(3,700)	(5,015)	(5,021)	(24,904)	(1,650)	906	(6,052)	1,622
<b>Plan Fiduciary Net Position - Beginning</b>	120,250	123,950	128,965	133,986	158,890	160,540	159,634	165,686	164,064
<b>Plan Fiduciary Net Position - Ending (b)</b>	<u>\$ 84,513</u>	<u>\$ 120,250</u>	<u>\$ 123,950</u>	<u>\$ 128,965</u>	<u>\$ 133,986</u>	<u>\$ 158,890</u>	<u>\$ 160,540</u>	<u>\$ 159,634</u>	<u>\$ 165,686</u>
<b>Plan Fiduciary Net Position - Liability Ending (a)-(b)</b>	88,102	(5,085)	3,900	4,718	10,012	(16,325)	(117,023)	(109,491)	(111,653)
Plan Fiduciary Net Position As A Percentage of the Total Pension Liability (b)/(a)	48.96%	104.42%	96.95%	96.47%	93.05%	111.45%	368.91%	318.36%	306.64%
Covered Payroll	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Plan's Net Pension Liability As A Percentage of Covered Payroll	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A

**Adams County Fire Protection District**  
**Schedule of the District's Contributions**  
**Volunteer Plan**  
**December 31, 2023**

<b>Fiscal Year Ending</b> <b>(a)</b>	<b>Actuarially Determined Contribution*</b> <b>(b)</b>	<b>Actual Contribution*</b> <b>(c)</b>	<b>Contribution Deficiency (Excess)</b> <b>(d) = (b)-(c)</b>	<b>Covered Payroll</b> <b>(e)</b>	<b>Actual Contribution as a % Of Covered Payroll</b> <b>(f)</b>
2014	\$ -	\$ -	\$ -	N/A	N/A
2015	-	-	-	N/A	N/A
2016	-	-	-	N/A	N/A
2017	-	-	-	N/A	N/A
2018	-	-	-	N/A	N/A
2019	-	-	-	N/A	N/A
2020	-	-	-	N/A	N/A
2021	4,346	-	4,346	N/A	N/A
2022	11,441	-	11,441	N/A	N/A
2023	11,441	-	11,441	N/A	N/A

\*Actuarially determined contributions is net of employee contributions, if any. Actual contributions is from the employer only and does not include employee amounts.

N/A = Information not applicable

(1) This schedule will be completed prospectively until a full 10-year trend is compiled.

**Adams County Fire Protection District**  
**Schedule of Changes in the District's**  
**Net Pension (Asset) Liability and Related Ratios -**  
**SWAC Volunteer Plan**

Measurement Period Ending December 31,	2022	2021	2020	2019	2018	2017	2016	2015	2014
<b>Total Pension Liability</b>									
Interest	\$ 135,624	\$ 141,780	\$ 92,589	\$ 161,964	\$ 161,964	\$ 167,073	\$ 170,217	\$ 176,197	\$ 188,602
Change of benefit terms	253,291	-	-	-	-	-	-	-	-
Differences between expected and actual experience in the measurement of the total pension liability	(73,879)	-	(81,163)	-	39,474	-	(56,558)	-	(92,587)
Changes in assumptions	29,916	-	(411,902)	-	445,898	-	276,961	-	-
Benefit payments, including lump sums	(243,881)	(229,098)	(241,649)	(242,333)	(241,644)	(249,679)	(254,214)	(269,026)	(277,441)
<b>Net Changes In Total Pension Liability</b>	101,071	(87,318)	(642,125)	(80,369)	405,692	(82,606)	136,406	(92,829)	(181,426)
<b>Total Pension Liability - Beginning</b>	2,208,463	2,295,781	2,937,906	3,018,275	2,612,583	2,695,189	2,558,783	2,651,612	2,833,038
<b>Total Pension Liability - Ending (a)</b>	\$ 2,309,534	\$ 2,208,463	\$ 2,295,781	\$ 2,937,906	\$ 3,018,275	\$ 2,612,583	\$ 2,695,189	\$ 2,558,783	\$ 2,651,612
<b>Plan Fiduciary Net Position</b>									
Contributions - employer	\$ 150,000	\$ 119,000	\$ 119,000	\$ 56,000	\$ 56,000	\$ 56,000	\$ 56,000	\$ 56,000	\$ 46,000
Contributions - state	8,100	8,100	8,100	8,100	8,100	8,100	8,100	8,100	8,100
Net investment income	(160,215)	107,836	83,979	193,463	(46,030)	211,971	76,142	12,099	102,011
Benefit payments, including lump sums	(243,881)	(227,498)	(241,649)	(242,333)	(241,644)	(249,680)	(254,214)	(269,026)	(277,441)
Administrative expenses	(22,741)	(33,603)	(15,257)	(22,441)	(23,866)	(13,242)	(8,707)	(9,585)	(40,342)
Other	-	-	-	-	-	-	123,930	(6,946)	22,328
<b>Net Change in Fiduciary Net Position</b>	(268,737)	(26,165)	(45,827)	(7,211)	(247,440)	13,149	1,251	(209,358)	(139,344)
<b>Plan Fiduciary Net Position - Beginning</b>	1,290,039	1,316,204	1,362,031	1,369,242	1,616,682	1,603,533	1,602,282	1,811,640	1,950,984
<b>Plan Fiduciary Net Position - Ending (b)</b>	\$ 1,021,302	\$ 1,290,039	\$ 1,316,204	\$ 1,362,031	\$ 1,369,242	\$ 1,616,682	\$ 1,603,533	\$ 1,602,282	\$ 1,811,640
<b>Plan Fiduciary Net Position - Liability Ending (a)-(b)</b>	1,288,232	918,424	979,577	1,575,875	1,649,033	995,901	1,091,656	956,501	839,972
Plan Fiduciary Net Position As A Percentage of the Total Pension Liability (b)/(a)	44.22%	58.41%	57.33%	46.36%	45.37%	61.88%	59.50%	62.62%	68.32%
Covered Payroll	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Plan's Net Pension Liability As A Percentage of Covered Payroll	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A

**Adams County Fire Protection District**  
**Schedule of the District's Contributions**  
**SWAC Volunteer Plan**  
**December 31, 2023**

Fiscal Year Ending (a)	Actuarially Determined Contribution* (b)	Actual Contribution* (c)	Contribution Deficiency (Excess) (d) = (b)-(c)	Covered Payroll (e)	Actual Contribution as a % Of Covered Payroll (f)
2014	\$ 61,667	\$ 54,100	\$ 7,567	N/A	N/A
2015	48,178	64,100	(15,922)	N/A	N/A
2016	48,178	64,100	(15,922)	N/A	N/A
2017	63,502	64,100	(598)	N/A	N/A
2018	63,502	64,100	(598)	N/A	N/A
2019	119,387	64,100	55,287	N/A	N/A
2020	119,387	127,100	(7,713)	N/A	N/A
2021	107,274	127,100	(19,826)	N/A	N/A
2022	107,274	158,100	(50,826)	N/A	N/A
2023	107,274	149,923	(42,649)	N/A	N/A

\*Actuarially determined contributions is net of employee contributions, if any. Actual contributions is from the employer only and does not include employee amounts.

N/A = Information not applicable

(1) This schedule will be completed prospectively until a full 10-year trend is compiled.

# **Adams County Fire Protection District**

## **Notes to Required Supplementary Information**

### **December 31, 2023**

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#### **1. Budgets and Budgetary Accounting**

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The District Board adopts an annual budget for all funds required by C.R.S., as amended. Budgeted amounts for all funds are based on legally adopted budgets, including supplemental budget appropriations, if any, which are on a basis consistent with generally accepted accounting principles for each fund type. The Fire Chief is authorized to transfer budgeted amounts within and among departments; however, any revisions that alter total expenditures for any of the funds must be approved by the District Board.

The budgetary comparison schedule included in the required supplementary information presents a comparison of budgetary data to actual results of operations for the General Fund, for which an annual operating budget is legally adopted. This fund utilizes the same basis of accounting for both budgetary purposes and actual results

Expenditures may not legally exceed appropriations at the fund level. Budget amounts included in the financial statements are based on the final amended budget. After budget approval, the District Board may approve supplemental appropriations if an occurrence, condition or need exists which was not known at the time the budget was adopted.

On or before October 15th of each year, the District's budget officer must prepare and submit a proposed budget to the District Board for the next fiscal year. Thereupon, notice must be published stating, among other things, that the budget is open to inspection by the public and that interested electors may file or register any objection to the budget.

Subject to certain exceptions and exclusions discussed hereafter, the District must submit a request for property tax increase in excess of the statutory limitations to the Division of Local Government (if within TABOR limits) or submit the question for an increased level directly to the electors of the District at a general or special election. State law requires that the District adopt a budget prior to the certification of its mill levy to the County and file a certified copy of its budget with the Division of Local Government within 30 days of such adoption.

Failure to do so can result in the County Treasurer's withholding future property tax revenues pending compliance of the District. Budget appropriations lapse at the end of each fiscal year. The encumbrance method is not used.

# **Adams County Fire Protection District**

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## **Supplementary Information**

**Adams County Fire Protection District**  
**Capital Reserve Fund**  
**Statement of Revenues, Expenditures**  
**and Changes in Fund Balance - Budget and Actual**  
**For the Year Ended December 31, 2023**


	Original and Final Budget	Actual	Variance with Final Budget favorable (unfavorable)
<b>Revenues:</b>			
Interest	\$ 5,000	\$ 424,725	\$ 419,725
Impact fees	<u>200,000</u>	<u>277,352</u>	<u>77,352</u>
<b>Total revenues</b>	<u>205,000</u>	<u>702,077</u>	<u>497,077</u>
<b>Expenditures:</b>			
Administration	5,000	29,173	(24,173)
Apparatus and vehicle purchase	302,750	624,064	(321,314)
Facilities Construction/Remodel	2,000,000	-	2,000,000
General equipment purchase	12,500	57,088	(44,588)
Debt service:			
Principal	480,061	399,052	81,009
Interest	<u>362,404</u>	<u>373,823</u>	<u>(11,419)</u>
<b>Total expenditures/expenses</b>	<u>3,162,715</u>	<u>1,483,200</u>	<u>1,679,515</u>
<b>Excess (deficiency) of revenues over expenditures</b>	<u>(2,957,715)</u>	<u>(781,123)</u>	<u>2,176,592</u>
<b>Other financing sources/uses:</b>			
Proceeds from capital leases	-	392,443	392,443
Transfers from other funds	<u>5,057,437</u>	<u>5,032,437</u>	<u>(25,000)</u>
<b>Total other sources:</b>	<u>5,057,437</u>	<u>5,424,880</u>	<u>367,443</u>
<b>Excess (deficiency) of revenues and and other financing sources over expenditures</b>	2,099,722	4,643,757	2,544,035
<b>Fund balance, beginning of year</b>	<u>6,018,766</u>	<u>6,112,803</u>	<u>(94,037)</u>
<b>Fund balance, end of year</b>	<u>\$ 8,118,488</u>	<u>\$ 10,756,560</u>	<u>\$ 2,449,998</u>

**Adams County Fire Protection District**  
**SWAC Volunteer Pension**  
**Schedule of Changes in Fiduciary**  
**Net Position**  
**For the Year Ended December 31, 2023**


	<u>Budget</u>		<u>Actual</u>	<u>Variance favorable (unfavorable)</u>
	<u>Original</u>	<u>Final</u>		
<b>Additions:</b>				
General property taxes	\$ 150,000	\$ 150,000	\$ 150,000	\$ -
Earnings (loss) on investments	86,716	86,716	115,234	28,518
Contributions from the State of Colorado	<u>8,100</u>	<u>8,100</u>	<u>8,100</u>	<u>-</u>
<b>Total Additions (Deductions)</b>	<u>244,816</u>	<u>244,816</u>	<u>273,334</u>	<u>28,518</u>
<b>Deductions:</b>				
Benefits paid to retirees	285,000	285,000	264,650	20,350
Administration of fund	12,000	12,000	9,857	2,143
Other expenses	<u>20,100</u>	<u>20,100</u>	<u>14,052</u>	<u>6,048</u>
<b>Total Deductions</b>	<u>317,100</u>	<u>317,100</u>	<u>288,559</u>	<u>28,541</u>
<b>Changes in plan net position</b>	(72,284)	(72,284)	(15,225)	57,059
<b>Net position, beginning of year</b>	<u>1,257,170</u>	<u>1,257,170</u>	<u>1,022,408</u>	<u>(234,762)</u>
<b>Net position, end of year</b>	<u>\$ 1,184,886</u>	<u>\$ 1,184,886</u>	<u>\$ 1,007,183</u>	<u>\$ (177,703)</u>



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**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN  
ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

To the Board of Directors  
Adams County Fire Protection District

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the fiduciary activities and each major fund of Adams County Fire Protection District, as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise Adams County Fire Protection District's basic financial statements, and have issued our report thereon dated July 31, 2024.

**Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Adams County Fire Protection District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Adams County Fire Protection District's internal control. Accordingly, we do not express an opinion on the effectiveness of Adams County Fire Protection District's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

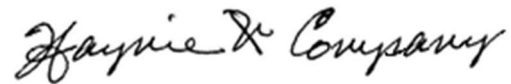
Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

**Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Adams County Fire Protection District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.


A handwritten signature in black ink that reads "Haynie & Company". The signature is written in a cursive, flowing style.

Littleton, Colorado

July 31, 2024



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**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR  
PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE  
UNIFORM GUIDANCE**

To the Board of Directors  
Adams County Fire Protection District

**Report on Compliance for Each Major Federal Program**

***Opinion on Each Major Federal Program***

We have audited the Adams County Fire Protection District's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of Adams County Fire Protection District's major federal programs for the year ended December 31, 2023. Adams County Fire Protection District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, Adams County Fire Protection District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2023.

***Basis for Opinion on Each Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of Adams County Fire Protection District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of Adams County Fire Protection District's compliance with the compliance requirements referred to above.

***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to Adams County Fire Protection District's federal programs.

***Auditor's Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on Adams County Fire Protection District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists.

The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about Adams County Fire Protection District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding Adams County Fire Protection District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of Adams County Fire Protection District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of Adams County Fire Protection District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

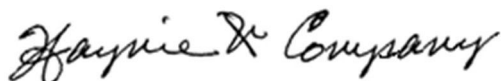
### **Report on Internal Control over Compliance**

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.



Littleton, CO  
July 31, 2024

**Adams County Fire Protection District**  
**Schedule of Expenditures of Federal Awards**  
**For the Year Ended December 31, 2023**

<b>Federal Grantor/Program or Cluster Title</b>	<b>Federal ALN</b>	<b>Federal Expenditures(\$)</b>
<b>Medicaid Cluster-Cluster</b>		
Department of Health and Human Services		
Medical Assistance Program		
Medical Assistance Program	93.778	\$ 1,898,896
Total Medical Assistance Program		<u>1,898,896</u>
<i>Total Department of Health and Human Services</i>		<u>1,898,896</u>
<b>Total Medicaid Cluster-Cluster</b>		<u>1,898,896</u>
<b>Total Expenditures of Federal Awards</b>		<u>\$ 1,898,896</u>

**Adams County Fire Protection District**  
**Notes to Schedule of Expenditures of Federal Awards**  
**December 31, 2023**

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**1. Basis of Presentation**

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The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal award activity of Adams County Fire Protection District (the District) under programs of the federal government for the year ended December 31, 2023. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position, changes in net assets, or cash flows of the District.

**2. Summary of Significant Accounting Policies**

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Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. The District's summary of significant accounting policies is presented in Note 2 in the District's basic financial statements. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

**3. Indirect Cost**

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The District has not elected to use the 10% de minimis indirect cost rate as allowed in the Uniform Guidance.

# Adams County Fire Protection District Supplemental Information

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## Schedule of Findings and Questioned Costs for the Year Ended December 31, 2023

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### 1. Summary of Auditor's Results

Type of report issued on the financial statements:	<b>Unmodified</b>
Material weaknesses in financial reporting internal control noted:	<b>None Identified</b>
Significant deficiency(s) identified that are not considered to be material weaknesses in financial reporting:	<b>None Identified</b>
Material noncompliance noted:	<b>None Identified</b>
Material weaknesses in internal control over major programs:	<b>None Identified</b>
Significant deficiency(s) identified that are not considered to be material weaknesses over major programs:	<b>None identified</b>
Type of report issued on compliance for major programs:	<b>Unmodified</b>
Audit findings required to be reported:	<b>None</b>
The following programs are considered to be major:	
<b>Medical Assistance Program – ALN 93.778</b>	
Dollar threshold used to distinguish Type A and Type B programs:	<b>\$750,000</b>
Risk type qualification:	<b>Low-Risk</b>

### 2. Findings relating to the financial statements which are required to be reported in accordance with *Government Auditing Standards*.

None Identified

### 3. Findings and questioned costs for Federal Awards

None Identified

### 4. Summary Schedule of Prior Audit Findings

None Identified